# Summit County Safe Passages: A County-wide Connectivity Plan for Wildlife







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I-70 over Vail Pass, Credit: ECO-resolutions Canada lynx, Credit: Denver Zoo and Rocky Mountain Wild Elk, Credit: ECO-resolutions, Rocky Mountain Wild, Colorado Department of Transportation

## Acknowledgements

In association with the Highway 9 Realignment Project near Frisco, Colorado, the Colorado Department of Transportation contributed funds to the National Forest Foundation (NFF) to support wildlife habitat improvement projects including landscape connectivity. The NFF is now using those funds and working with White River National Forest staff to support these projects.

Many stakeholders, agencies and community members have convened to make this project a successful collaboration. Those partners include USDA Forest Service, Colorado Department of Transportation, Colorado Parks and Wildlife, US Fish and Wildlife Service, Summit County, Town of Breckenridge, Town of Frisco, Town of Silverthorne, Vail Resorts, Arapahoe Basin, National Forest Foundation, Friends of the Lower Blue, Lower Blue Planning Commission, Friends of the Dillon Ranger District and local citizens.

# **Glossary and Acronyms**

AADT: Average Annual Daily Traffic

**CDOT:** Colorado Department of Transportation

**Connectivity:** A conceptual measure of the degree that landscape elements facilitate or impede the movement of organisms and the flow of ecological processes, i.e., the degree to which the landscape is permeable to wildlife movement.

**Core Habitat Areas:** Contiguous patches of suitable, un-fragmented habitat for a species of interest.

CPW: Colorado Parks and Wildlife

Crossing Zone: Segments of roadway where wildlife preferentially attempt crossings.

FHWA: Federal Highway Administration

GIS: Geographic Information System

**Habitat Fragmentation:** The division of natural habitat blocks into smaller, discontinuous pieces. Habitat fragmentation has been identified as a major threat to biodiversity worldwide.

**Habitat Linkages:** Identified connections between core habitat areas that facilitate movement for a species or group of species. Linkages may be broad swaths of permeable habitat or they may be narrow chokepoints. Linkages may be intact or may require conservation actions to protect or restore the ability of wildlife to move through a linkage.

**Habitat Permeability**: Synonymous to 'connectivity'. Habitat permeability refers to the ability of a species to move across the landscape. Habitat permeability varies across species depending on their movement capabilities and tolerances or sensitivities to features in the landscape (natural or human-made). Linkages provide permeability outside of core habitat areas.

**Habitat Suitability:** Refers to the habitat usage by a given species, ranging from preferred habitat types (high suitability), to suboptimal, to avoided (low suitability). Habitat suitability is species-specific and is used to inform model parameterization.

**Highway Crossing Zone:** Segment of highway where highway crossings by one or more species of wildlife tend to be concentrated.

**Linkage Area**: A large, regional connection between habitats that facilitates animal movements between different sections of a landscape. A linkage area may provide connectivity for daily movements within a seasonal range; migratory movements between seasonal ranges; or dispersal movements from an animal's natal area to new territories.

**Linkage Interference Zone (LIZ)**: A term developed by a group of interagency stakeholders along the I-70 Mountain Corridor (the ALIVE Committee) to denote highway segments of concern with regards to wildlife movement and wildlife-vehicle collisions on I-70. Later work to refine and revise these priority segments on I-70 continued the use of this term.

**Lynx in Lieu Fee Mitigation:** Mitigation process for transportation projects with impacts to Canada lynx whereby individual transportation projects may contribute to a fund supporting lynx conservation rather than restricting mitigation to on-site mitigation or to a lesser mitigation type while maintaining compliance with the requirements of the Endangered Species Act.

MP: Milepost

USFWS: United States Fish and Wildlife Service

**West Slope Wildlife Prioritization:** CDOT and CPW sponsored research study to identify and prioritized highway segments for wildlife-highway mitigation across Colorado's West Slope

**Wildlife Corridor:** A suitable habitat connection connecting two or more blocks of core wildlife habitat. Corridors are generally conceived as discrete, linear connections.

**WVC:** Wildlife-Vehicle Collison. Vehicular collisions with wildlife may be reported to law enforcement and compiled as accident reports, but many go unreported for a variety of reasons. WVCs typically result in wildlife mortality.

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## Introduction

The Summit County Safe Passages Plan identifies areas for wildlife movement across Summit County and, specifically, the need for wildlife to move across highways. This plan was created by agencies, local governments, non-profits, community groups and other interested parties to provide a common vision and guidance for protecting wildlife movement corridors across jurisdictional boundaries. As such, it is a resource planning tool to support the integration of wildlife movement needs into transportation projects, land use and land management in Summit County. This plan identifies priorities and opportunities, and is designed to be a reference to help decision-makers identify tradeoffs for balanced decision making.

The plan documents the data- and stakeholder-driven process for identifying wildlife-highway mitigation priorities, and reflects current data and knowledge about wildlife movement. However, habitat and wildlife movements across the landscape are dynamic in response to land use change and environmental variables. Where possible, the plan reflects anticipated change such as future development areas or an increase in the moose population; however, the plan must also be fluid to reflect future changes in land use and wildlife movement patterns or shifting priorities and opportunities.

The Summit County Safe Passages for Wildlife Plan is not a decision document, nor does it replace any legal direction, or impose additional requirements to current planning processes. Instead, it is intended to provide guidance and recommendations to promote wildlife-highway mitigation and compatible land use activities in wildlife movement corridors. It may be used to attract additional partners, community support and funding to advance mitigation infrastructure projects. In addition, partner organization may draw from the plan to help inform land use decision making, including open space acquisitions or easements, habitat management or road decommissioning, recreation management, development permitting and other land use planning.

Summit County is known as a year-round recreation destination, including four ski/snowboard areas, and numerous motorized and non-motorized recreation trails. Recreation and tourism are a major industry here, along with ranching, mining and logging. Across the county, wildlife habitat and movement corridors are increasingly affected by population growth, increasing visitation, ski area expansion, and recreation growth. Substantial areas of wildlife habitat have been converted for housing and associated development, particularly in lower elevation valleys that also provide winter range for mule deer, elk and other wildlife. In addition, highways and roads travel through the county's major riparian valleys and bisect large expanses of forested habitat.

Landscape connectivity - the degree to which wildlife are able to move freely across the landscape (Bissonette and Cramer 2008) - is an essential component of healthy ecosystems and wildlife populations, allowing animals to disperse into new territories, access seasonal resources and breeding habitat, and maintain the flow of individuals and genes across the landscape (Rudnick et al. 2012). As development, roads and other human activities leave animals with smaller and more isolated pockets of intact habitat, active landscape planning and protection efforts are needed to allow wildlife continued access to seasonal habitats and the ability to disperse into new habitat areas. Landscape connectivity has been described as one of the most critical elements of biodiversity conservation planning, and is essential for allowing species to

move and adapt to shifting habitats and an altered climate (Heller and Zavaleta 2009). In addition, protecting wildlife movements across the landscape is anticipated to reduce the risk of negative impacts to wildlife populations, including threatened and endangered species, and is important for preserving habitat quality and biodiversity in general.

Several studies have demonstrated that wildlife do not cross roads randomly, and that highway crossing zones tend to be spatially and temporally clustered, influenced by habitat, terrain or road characteristics (Barnum 2003; Neumann et al. 2012). These findings underscore the value of focusing connectivity efforts in identified wildlife habitat linkages. While a road may present the most visible barrier to wildlife movement and directly contribute to wildlife mortality, other types of barriers may also constrain wildlife movements, including livestock fencing, residential development, commercial or industrial activities, recreational activities and other land uses.

### Project Background

This assessment of wildlife habitat connectivity in Summit County originated from a highway mitigation agreement between the Colorado Department of Transportation (CDOT) and the Dillon Ranger District of the White River National Forest. Initially, the agencies considered options for mitigating impacts from a new alignment for a portion of State Highway 9 through National Forest lands. The site of the highway realignment, near the edge of Dillon Reservoir was determined to be a poor location for providing safe passages for wildlife in Summit County. Instead, the Dillon Ranger District requested that mitigation funds be used to compensate for the loss of wildlife habitat through on the ground habitat restoration projects and to conduct an analysis of state highways in southern Summit County to identify the best locations where wildlife crossings or other mitigation measures would maximize benefits to wildlife movement. Other partners then joined the effort such as the Breckenridge Ski Area, Colorado Parks and Wildlife (CPW) and Summit County.

As a result of these expanded partnerships, the original habitat connectivity assessment was expanded to an assessment of all lands and CDOT administered highways within Summit County. The Summit County Safe Passages for Wildlife Plan seeks to set the stage for collaborative work to protect and restore wildlife movement corridors across the county, including the Dillon Ranger District, CDOT, CPW, Summit County, towns, ski areas and other stakeholders.

### Objectives

The primary objectives of this project are to:

- Provide a common vision for landscape connectivity in Summit County that accommodates the movement needs of diverse wildlife;
- Engage agency, local government, industry, non-profit and other community partners to identify wildlife-highway crossing zones on state-administered highways in Summit County;
- Recommend and prioritize highway mitigation projects to create safe passages for wildlife and reduce wildlife-vehicle collisions;
- Identify habitat linkages across highways that act as movement corridors for the target species and recommend habitat conservation and management projects that facilitate wildlife movement.

# Methods: Identifying Wildlife Linkages and Highway Crossing Zones

#### Stakeholders

A stakeholder group composed of agencies, local governments, industry, non-governmental organizations, community groups and other interested citizens was convened to oversee the development of the safe passages plan and to contribute expert and local knowledge to the plan. See Appendix A for a complete list of stakeholder participants. Meetings were held at key points in the plan development process, each of which is described more fully in the following sections. Additional review and feedback was conducted over email.

#### Compilation of Existing Data and Habitat Linkage Analysis

Existing datasets were compiled to support this planning effort, including species habitat mapping and mortality from Colorado Parks and Wildlife (CPW); wildlife-vehicle collision (WVC) accidents reported to law enforcement; WVC carcass reports from the Colorado Department of Transportation (CDOT); a regional analysis of lynx highway crossing areas (Baigas et al 2017); lynx linkage areas, lynx landscape analysis units and Forest roads and trails from the Forest Service; and existing infrastructure (roads, bridges and culverts) from CDOT. In addition, a habitat linkage analysis across state highways was conducted for select target species to help identify portions of the landscape that support wildlife movement on either side of a highway crossing zone. The habitat linkage analysis was conducted for bighorn sheep, Canada lynx, elk and mule deer using the CorridorDesigner tool (Majka et al 2007) in ArcGIS. For a detailed, technical description of the habitat linkage analysis process, refer to Appendix B.

#### Stakeholder Identification of Highway Crossing Zones

The stakeholder group convened via a series of sub-groups based on geography to identify wildlife-highway crossing zones. In addition to bighorn sheep, Canada lynx, elk and mule deer, the stakeholder group also identified black bear, boreal toad and moose as target species. Both black bear and moose are frequent victims of WVC, and boreal toad is a state endangered species with known breeding areas in the county.

Stakeholders reviewed maps and information based on the compiled datasets and the habitat linkage analyses and brought local knowledge and expertise to delineate highway crossing zones. For each identified highway crossing zone, the stakeholder groups delineated the milepost extents of the zone; identified target species, habitat types, and land uses; defined the value of the linkage area to the target species (e.g., local, seasonal or dispersal movements); identified features that impede or facilitate wildlife movement through the linkage; and identified current or potential future threats to wildlife movement through the linkage area. The complete wildlife linkage form used for this process is available in Appendix C.

#### Field Assessment of Identified Highway Crossing Zones

The consultant team conducted a field verification of the identified highway crossing zones in the fall of 2016. As a result of the field review, revisions were made to the linkage extents, and two of the stakeholder-identified highway linkage areas were remove from further consideration: US 6 Keystone and I-70 Frisco-Silverthorne. While wildlife conflicts occur in both areas, neither

is needed to provide connectivity for wildlife for daily, seasonal or dispersal movements. During these site visits, the consultant team also began identifying potential highway mitigation opportunities to provide safe passages for wildlife, including wildlife underpasses, overpasses or improvements to existing bridges and culverts.

### Prioritization of Highway Crossing Zones and Prioritization Criteria

The stakeholder group developed a set of scoring criteria to distinguish priorities among the identified highway crossing zones. Prioritization criteria were grouped into three categories wildlife/biological; safety; and urgency/opportunity (Table 1). The resulting prioritization provides guidance for strategically implementing the recommendations provided in this plan and highlights specific areas where investments in mitigation and other conservation actions are expected to provide the greatest returns for wildlife movement, reduce WVCs, and offer the greatest feasibility for implementing mitigation recommendations under current conditions.

Criterion Description	Source	Scoring Scale
Wildlife/Biological Criteria		
Value of the linkage area to the	Stakeholder and expert	1-5, where:
population of the target species	workshops	1 = low value to target species
		5 = high value to target species
Use of linkage area by federally or	CPW and Forest Service habitat	1 or 5, where:
state threatened or endangered species	and species data	1 = threatened or endangered
		species absent
		5 = threatened or endangered
		species present
Safety Criteria		
Safety hazard to motorists	WVC crash reports and carcass	1-5, where:
	records, and observations by local	1 = no or low WVC rates
	CPW staff	5 = high WVC rates
Urgency, Opportunity and Feasibility	y Criteria	
Threat to wildlife movement through	Stakeholders	1-5, where:
the linkage (e.g., from residential,		1 = low threat urgency
commercial or industrial		5 = high threat urgency (i.e.,
development, traffic, recreation		linkage may be lost if no action is
activity)		taken)
Presence of adjacent or nearby	Land ownership data. Protected	1-5, where:
protected land	lands include public lands and	1 = no nearby protected lands
	private conservation lands.	5 = protected lands on either side
		of highway and throughout
		linkage area
Feasibility of implementing	Site visits, CDOT engineering	1-5, where:
mitigation, based on terrain and	staff	1 = low feasibility
landscape features		5 = high feasibility
Opportunity to implement mitigation,	Stakeholders	1-5, where:
based on funding potential, willing		1 = low feasibility
private landowners and other		5 = high feasibility
situational considerations		

#### Table 1. Prioritization criteria and scoring.

Table 2 summarizes the scoring of prioritization criteria for each of the identified wildlife linkages. Prioritization scores may need to be revisited and adjusted in the future, as the landscape changes and as new areas become threatened or new opportunities emerge.

		Wildlife/Biological Criteria		Safety Criterion			Urgency and Opportunity Criteria					
Linkage Name	Primary Target Species	Value to Target Species	Threatened or Endangered Species	Wildlife Score (Max = 10)	Safety Hazard	Safety Score (Max = 5)	Threat Urgency	Adjacent or Nearby Protected Land	Mitigation Feasibility	Mitigation Opportunity	Oppor- tunity Score	Overall Score
I-70, Vail Pass	Elk, Lynx	5	5	10	4	4	3	5	5	3	16	30
I-70, Laskey Gulch	Elk, Lynx, Deer	4	5	9	4	4	4	5	3	1	13	26
I-70, Hamilton Gulch	Boreal Toad, Lynx	5	5	10	3	3	4	5	2	1	12	25
SH91, Copper Mountain	Lynx	5	5	10	1	1	3	5	3	3	14	25
SH9, Upper Blue River	Elk, Deer, Moose	4	5	9	5	5	5	2	3	1	11	25
SH9, Lower Blue River	Elk, Deer	5	1	6	4	4	3	4	5	3	15	25
SH9, Gold Hill	Elk, Lynx	4	5	9	5	5	5	2	2	1	10	24
SH9, Maryland/ Everist	Elk, Deer, Moose	4	1	5	5	5	5	3	3	3	14	24
SH9, Green Mountain Reservoir	Elk, Deer	5	1	6	5	5	3	5	2	2	12	23
I-70, Land Bridge	Bighorn	4	1	5	0	0	3	5	5	5	18	23
US6, Porcupine	Boreal Toad, Elk, Lynx	5	5	10	1	1	4	5	1	1	11	22

**Table 2.** Prioritization of wildlife linkages in Summit County.

		Wildlife	e/Biological Cri	iteria	Safety (	Criterion		Urgency a	ind Opportu	nity Criteria		
Linkage Name	Target Species	Population Value to Target Species	Threatened or Endangered Species	Wildlife Score (Max = 10)	Safety Hazard	Safety Score (Max = 5)	Threat Urgency	Adjacent or Nearby Protected Land	Mitigation Feasibility	Mitigation Opportunity	Oppor- tunity Score	Overall Score
US6, Loveland Pass	Bighorn, Lynx	4	5	9	2	2	3	5	1	1	10	21
SH91, Clinton Reservoir	Bighorn, Elk, Lynx, Deer	4	5	9	2	2	4	2	2	1	9	20
SH9, Iron Springs	Bear, Elk, Moose, Deer	3	1	4	1	1	4	5	3	3	15	20
I-70, Officer's Gulch	Bighorn, Lynx, Deer	4	5	9	1	1	3	4	1	1	9	19
US6, Soda Ridge	Elk, Deer	5	1	6	3	3	4	2	2	1	9	18
SH9, Hoosier Pass	Bighorn, Elk, Deer, Lynx, Moose, Bear	3	5	8	1	1	2	3	1	1	7	16

### Stakeholder Review of Mitigation and Conservation Recommendations

Site visits were conducted with stakeholders early in the summer of 2017 to review recommendations for wildlife crossing structures, including underpasses, overpasses or improvements to existing infrastructure. During these site visits, stakeholders provided additional input on the preliminary highway mitigation recommendations developed by the consultant team. Specifically, the stakeholder group provided input on the engineering feasibility of constructing a wildlife crossing structure at specific locations; identifying additional land use challenges or management needs with regards to the proposed crossing structure locations; and highlighting the highest priority locations for wildlife-highway mitigation within a linkage area. Wildlife exclusion fencing is a critical component of highway-wildlife mitigation projects. The alignment and extent of wildlife exclusion fencing must be included as wildlife crossing projects are planned and designed, although it is not explicitly discussed in these recommendations.

# Safe Passage Recommendations

Seventeen wildlife linkage areas were identified across state-administered highways in Summit County. Each linkage area is described in the following sections, with specific recommendations for highway mitigation and other conservation actions for improving opportunities for wildlife to move safely across a highway and through the linkage area. Wildlife linkage areas are presented by highway. Prioritization scores and ranks are presented at the beginning of each linkage description or, for the complete list of linkages and their prioritization scores, see Table 2.

Highway mitigation recommendations must consider the needs of all target species that move or potentially move through a linkage area. In most situations, multiple crossing structures are needed to accommodate wildlife movements through a linkage area. Redundancy is important to accommodate different types of wildlife and to provide multiple crossing opportunities across a longer road segment. Further assessment will be needed to determine how many crossing structures are needed in a given linkage area and the spacing between them.

Preliminary recommendations for structure types and, in some cases, minimum structure sizes are provided. More precise structure dimensions will need to be determined in conjunction with CDOT engineers as transportation projects are designed. Wildlife exclusion fencing is always recommended in conjunction with wildlife crossing structures to guide animals to a structure. Further assessment will be required during project development and design to refine these preliminary recommendations to determine the exact location, structure design, extent of wildlife exclusion fencing, and other complementary mitigation measures, such as escape ramps, wildlife guards at driveways and intersections, warning signage at fence ends, and other strategies.

# State Highway 9

State Highway 9 (SH 9) extends north-south across Summit County. South of I-70, SH 9 connects the towns of Frisco and Breckenridge, and extends further south into Park County. The portions of SH 9 between Frisco and Breckenridge and south of Breckenridge around the town of Blue River are experiencing persistent development pressure, leaving few opportunities for maintaining and restoring wildlife connectivity across SH 9. Traffic volumes are high throughout this southern segment of SH 9.

North of I-70, SH 9 extends from Silverthorne towards Kremmling. The portion of SH 9 near Silverthorne is a combination of urban and suburban with heavy pressure for continued development. Traffic volume is highest near Silverthorne and decreases to the north. Terrain is gentle in the valleys making for both good building sites for humans and excellent habitat for many of the target species. Elevation decreases as the Blue River flows north, and this northern segment of SH 9 has a milder climate than the rest of the county, based on temperatures and snow depth. Habitat progresses from urban to suburban to ranchlands, then to open sagebrush hills near Green Mountain Reservoir. Winter range for mule deer and elk occurs throughout this area, with correspondingly high wildlife-vehicle collision rates with mule deer, elk and moose. New wildlife crossings have been implemented on SH 9 north of Green Mountain Reservoir, in Grand County.

#### SH 9, Hoosier Pass

Mileposts: 76.5 – 77.6

*Land Ownership*: Private, National Forest, County *Road Type*: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
16 [Rank 11 out of 11]	8	1	7

Target Species	Movement Type	Population Value to Species	WVC Rate
Bighorn Sheep	Dispersal movements	Medium	Low
Black Bear	Local (within population)	Low	Low
Elk	Local movements in summer range; some migratory movements	Medium	Low
Lynx	Regional, dispersal movements	Medium	Low
Moose	Dispersal movements	Medium	Low
Mule Deer	Migration, summer range	Medium	Low

The Hoosier Pass linkage is a high elevation area composed primarily of spruce-fir forest and small headwater streams with associated riparian areas. The linkage provides a connection across SH 9 for a variety of wildlife between areas of rural residential development on either side of the pass. For bighorn sheep and mountain goat, the linkage is a natural pinch-point connecting high elevation habitat. Motorized and non-motorized recreation activities are common in the linkage. Current traffic volumes are moderate (3,800 AADT in 2015) and WVC are low through this segment.

The linkage offers no cost-effective opportunities for highway mitigation due to the mountainous terrain and curvy road. An overpass could be constructed at the summit ridge; however, this is not a favorable location. Given the low speed limit, low WVC rate and moderate traffic volumes, which currently do not threaten the dispersal function of this linkage for species such as bighorn sheep and lynx, no highway mitigation is recommended in this linkage at this time. It should be noted, however, that an empirical-based model by Baigas et al. (2017) found a very high probability of lynx crossing through much of this segment, and the Hoosier Pass linkage was ranked a #9 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.



Recommended Wildlife 🚫 County Open Space\*

☆ **Crossing Structures** 

Winter Recreation Snowmobile Areas





#### SH 9, Upper Blue River

Mileposts: 80.1 – 85.6

Land Ownership: Private, National Forest Road Type: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
25 [Rank 3 out of 11]	9	5	11

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Elk	Migration, summer range	High	High
Moose	Local movements	High	High
Mule Deer	Migration	High	High
<b>Secondary Target Species</b>			
Black Bear	Local (within population)	Medium	Low
Lynx	Dispersal	Low	Low

The Upper Blue River linkage is a wide riparian valley with extensive willow complexes and riparian systems along the Blue River and forested habitat (spruce-fir, mixed conifer and aspen). Baigas et al. (2017) identified portions of this linkage as having a high or very high probability of lynx crossing, particularly around mileposts (MP) 82-83. Migratory deer and elk movements cross through this linkage and CPW mapping data show elk summer range on both sides of the highway corridor, but avoiding the developed areas on either side of the highway itself. Elk that summer in this area primarily winter in South Park, south of US 285, according to an elk collar study conducted by CPW in the 1990's. The wetland complexes throughout the linkage render much of it as primary habitat for moose. In addition, CPW identifies the entire Upper Blue River Valley around SH 9 as a human conflict area for bear.

There is extensive residential development immediately adjacent to the highway and, notably, CDOT has no right-of-way beyond the highway footprint through this segment. The highway runs straight through the valley and traffic speeds are high. This route experiences heavy commuter traffic into Breckenridge from Blue River and as far as Fairplay. Traffic volumes range from 4,800 AADT at the south end of the linkage to 7,000 AADT near Breckenridge, with an expected increase of up to 9,600 AADT by 2040, marking a significant increase in the barrier effect of this roadway. Wildlife-vehicle collisions are common in this linkage involving deer, elk, moose and bear, many of which are not reflected in accident reports. Seven moose-vehicle collisions were recorded by CPW in the area around Goose Pasture Tarn (~MP 84) from 2010-2016. Three moose-vehicle collisions have been recorded around MP 81 during this timeframe. Ongoing residential development and increasing recreation, including a potential paved recreation path running up the valley, will continue to limit wildlife movement through this linkage area.

#### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Educate residents and business owners regarding living with wildlife and work with the community of Blue River to implement a bear-proof garbage program.

Highway Mitigation:

- The Blue River linkage was ranked a #13 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.
- There are few opportunities for crossing structures in the southern portion of the linkage area, underscoring the value of crossing structures in the northern portion of the linkage where there are limited opportunities. See site-specific comments in table below.

Milepost	Site Description	Recommendations
80.5	Small cut ridge south of	Potential overpass location. Not a preferred
	Blue River Lodge. Small	location for a wildlife crossing, but this section of
	parcel of county land	the linkage offers few structure opportunities.
	adjacent to National Forest	
	on west side of SH9.	
81.7	Blue River culvert (small	Difficult location to construct a wildlife crossing;
	pipe). Low roadbed and	however, reconnecting the wetland habitat is
	extensive wetlands on	desirable.
	either side of highway.	and the second second
	Nearby residences on	
	either side of SH 9.	and a strange of the second
		the second start of
		A State of the second s
		<i>Figure 1</i> – Blue River culvert and wetlands.

83.6	Forested habitat on either side of SH9. Extensive wetland complex through valley on east side.	Potential overpass location in area with high moose activity and moose-vehicle collisions. $\hline \qquad \qquad$
83.9	South end of Goose Pasture Tarn.	Potential overpass location in area with high moose activity and moose-vehicle collisions. Overpass would connect from small cut slope on west side to a bench above the wetlands on the east side, adjacent to HOA tarn access road. The east side, adjacent to HOA tarn access road.
		overpass.

84.8	Large fill (20'H) in a forested draw. This location has a history of high collision rates.	Excellent location for constructing a bridge (preferred) or ach crossing structure. A wide arch may be preferred to minimize potential icing on bridge at a curve.
		Figure 4 – Location of proposed wildlife underpass
85.0	Blue River box culvert. Existing structure does not allow for terrestrial wildlife passage and is marginal for fish passage. Nearby residences on either side of SH 9.	Replace existing box culvert with a bridge spanning riparian banks. $\int \int $
85.3	Cut ridge with dense forest on either side. Residential development to west. Moose observations common between here and Boreas Pass Rd.	Potential overpass location, minimum 50' wide with associated wildlife fencing. figure 6 - Proposed overpass location.





#### White River National Forest Management Areas

- Motorized Recreation
- Non-motorized Recreation (incl. Wilderness)
- Ski Area/Developed Recreation
- **Utility Corridor**
- Wildlife Value



#### **WRNF Routes**

- ----- Existing
- Decommission\*



\* WVC = Wildlife-vehicle collisions \*\* Open Space lands are not necessarily open to the public \*\*\* Planned or completed decommissioning Sources: CDOT, COMaP 2016, ECO-Resolutions, ESRI, RMW, Summit County, USFS. Map prepared by RMW10/2017 17-095  $\,$ 

### SH 9, Gold Hill

#### Mileposts: 90.5 – 92.2

Land Ownership: Mostly private with some county open space; National Forest beyond highway corridor

*Road Type*: Four-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
24 [Rank 4 out of 11]	9	5	10

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Elk	Winter range	High	High
Secondary Target Species			
Lynx	Regional, dispersal	Medium	High
Moose	Local movements	Medium-Low	Medium-
			Low
Mule Deer	Winter range	Medium	High

The Gold Hill linkage is situated between the towns of Frisco and Breckenridge, and is fragmented by commercial and rural residential development along either side of the highway. The linkage includes mixed conifer, sagebrush and riparian habitats that are important for local movements by deer, elk and moose, including wintering and resident elk and deer herds. The segment between MP 92-93 was identified by the project's lynx linkage model and has a moderate probability of lynx highway crossing according to an empirical-based model by Baigas et al (2017). Wildlife-vehicle collisions are highest in the northern portions of the linkage (MP 91.7 - 92.0), and have involved a variety of species including a lynx that was killed near MP 91 in 2008.

Traffic volumes are very high in this linkage, with an AADT of 20,000 in 2015 that is expected to increase to 27,000 by 2040. Increased development, traffic volumes, high speed and recreation activity threaten to sever connectivity in this linkage. CDOT has already expanded the highway from two to four lanes. A bridge over the Blue River at MP 90.8 was enlarged at that time, in part, to accommodate wildlife movement; however, there is limited clearance under the structure, a limited dry pathway through the structure – particularly under high flow conditions – and no wildlife fencing associated with this structure. At the time of the highway widening, discussions were held to construct an arch underpass or a wildlife overpass to mitigate impacts to wildlife movement. However, neither structure was built due to cost, terrain considerations, and objections by the adjacent landowner.

The long-term value of this linkage to wildlife movement may be diminishing due to ongoing development, high levels of human activity. Year-round recreation activity is also expected to increase, for example, with a proposal to groom the bike path through the winter months. In recent year, beetle kill and associated forest harvesting have affected forest cover and the habitat quality of the linkage has diminished for forest-dependent species such as lynx, until such a time

that the forest regenerates. Provided these lands are protected from development, the habitat may be restored and the long-term value for wildlife movement preserved.

### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Increase and enhance forested habitat restoration on public and private lands in conjunction with highway mitigation.

Highway Mitigation:

• The Gold Hill linkage was ranked a #16 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.

Milepost	Site Description	Recommendations
90.8	Blue River bridge	Limited wildlife potential due to low clearance,
	replaced 3 culverts in the	limited dry pathway and lack of wildlife fencing.
	last highway widening	Adjacent residential development and bike path on
	project.	the west. No recommendation at this time.
91.8 - 92.1	Flat terrain and straight	There are several possible locations for a wildlife
	roadway; high WVC.	overpass. Minimum 50' wide. Stakeholders
	Nearby residences on both	identified MP 91.9 (where county open space is
	side of SH 9; USFS lands	present on either side of the highway) as the best
	lie beyond.	location for a wildlife overpass.
		Figure 7 – MP 92.1 is another potential location
		for a wildlife overpass (looking north).

• Site-specific highway mitigation recommendations are detailed in the table below.



State Highway 9 - Gold Hill (MP 90.5-92.2) Primary species: Elk; Secondary species: Lynx, moose and mule deer







#### White River National Forest Management Areas

- Motorized Recreation
- Non-motorized Recreation (incl. Wilderness)
- Ski Area/Developed Recreation
- Decommission\*\*\*



\* WVC = Wildlife-vehicle collisions \*\* Open Space lands are not necessarily open to the public \*\*\* Planned or completed decommissioning Sources: CDOT, COMaP 2016, ECO-Resolutions, ESRI, RMW, Summit County, USFS. Map prepared by RMW 10/2017 17-095

### SH 9, Iron Springs

#### Mileposts: 93.5 – 94.8

*Land Ownership*: National Forest

Road Type: Four-lane highway with median (upon completion of construction, Fall 2017)

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
20 [Rank 8 out of 11]	4	1	15

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Black Bear	Local (within population)	Low	Low
Elk	Local movements	Medium-Low	Medium
Moose	Local movements	Medium	Low
Mule Deer	Local movements	Medium-Low	Medium

The highway is currently being re-routed and widened through the Iron Springs linkage. To mitigate the project's impacts on the forest and wildlife habitat, two underpass structures are being constructed for the bike path, and may also allow some wildlife movement under the highway. In addition, an oversized drainage culvert may provide passage for smaller fauna under the highway. Mixed conifer forested habitat on the east side of the highway has been heavily impacted by beetle kill in recent years and is limited by Dillon Reservoir.

As part of the design for this realignment, the majority of the old highway prism will be removed and narrowed down to the width of the bike path. Additionally, the wetlands that used to connect to the reservoir will be restored with the complete removal of the old highway prism. No additional mitigation actions are recommended in this linkage at this time.



Summit County Safe Passages for Wildlife

- Decommission\*\*\*

\*\* WVC = Wildlife-vehicle collisions \*\*\* Planned or completed decommissioning Sources: CDOT, COMaP 2016, ECO-Resolutions, ESRI, RMW, Summit County, USFS Map prepared by RMW10/2017 17-095



#### SH 9, Maryland/Everist

Mileposts: 107 – 109

Land Ownership: Private, National Forest Road Type: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
24 [Rank 4 out of 11]	5	5	14

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Elk	Local movements	High	High
Moose	Local and dispersal movements	High	High
Mule Deer	Local movements	High	High
Secondary Target Species			
Black Bear	Local (within population)	Medium	Medium

The Maryland/Everist linkage is characterized by increasing suburban and rural residential development immediately north of the town of Silverthorne. The linkage area originally identified by stakeholders extended south to MP 105, but due to extensive residential development and a gravel pit on the west side of the highway between MP 106-107, the linkage extent was later shortened to MP 107. Wildlife habitat in the linkage includes mixed conifer, aspen, sagebrush steppe, riparian and large riverine. The Blue River and associate riparian habitat, agricultural fields, and garbage all act as attractants for wildlife here.

Traffic volumes are moderately high through this segment, with an AADT of 6,400 that is expected to increase to 8,640 by 2040, becoming an ever-more substantial barrier to wildlife movement across the highway. Wildlife-vehicle collisions are correspondingly high – WVC rates in this linkage are among the highest in the county, including deer, elk, moose, mountain lion and bear. From 2012 through 2016, CPW recorded nine moose-vehicle collisions in this segment. Wildlife experts speculate that wildlife-human conflicts may increase in this linkage and ongoing development may push wildlife populations farther north.

*Figure 8* – Residential development in the Maryland/Everist linkage.

# Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Promote county planning and zoning consistent with wildlife movement needs, and direct compensation funds for development projects in areas outside of the linkage towards wildlife mitigation in the linkage.

- Reach out to local private landowners via Friends of the Lower Blue River. Engage and educate landowners about the value of this wildlife linkage.
- Increase and enhance forested habitat restoration on public and private lands in conjunction with residential and highway mitigation projects.

### Highway Mitigation:

• Potential site-specific highway mitigation opportunities are detailed in the table below.

Milepost	Site Description	Recommendations
107.4	North of gravel pit at the	Minimal fill height available – install a medium
	east end of a broad, flat	underpass suitable for deer and moose at least
	valley through which the	12'H x 25'W with wildlife fencing. Wetland areas
	Blue River winds. Low,	and a high water table will make construction in
	raised roadbed through	this area difficult. The best location here may be
	wetland area.	on the south side of the river bend next to a local
		access drive.
		Figure 9 – Looking northeast at proposed
		underpass location.
108.1	Small fill slope. Forested	Construct low, wide bridge underpass. This is the
	hillside to the west and the	most feasible location for constructing an
	Blue River to the east.	underpass suitable for elk in this linkage.
		<i>Figure 10</i> – Looking north a proposed bridge
		location.


### SH 9, Lower Blue

### Mileposts: 109 – 118.8

*Land Ownership*: Private, National Forest, Private Conservation Easements *Road Type*: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
25 [Rank 3 out of 11]	6	4	15

Primary Target Species	Movement Type	Population Value to Species	WVC Rate	
Elk	Local, winter range	High	High	
Mule Deer	Migratory and winter range	High	Medium	
	movements			
Secondary Target Species				
Black Bear	Local (within population)	Medium	Medium	
Moose	Dispersal	Medium	Medium	

The Lower Blue linkage area is a broad, mostly flat valley composed of extensive agricultural fields, rural residential development, aspen and sagebrush steppe, through which the Blue River wends north. The linkage provides important winter range for elk as well as deer. Dispersing moose are also common in the linkage. Wildlife movements are dispersed throughout the linkage area, although several hotspots are reflected in the WVC crash and carcass datasets, particularly in the northern portions of the linkage.

The Lower Blue linkage is threatened by increasing residential development, but subdivision of larger lots is occurring to a smaller degree than in the Maryland/Everist linkage to the south. Traffic volumes are moderate, ranging from 2,800-3,500 AADT (2016), a likely contributor to the high WVC rates. There are multiple existing bridges and culverts under SH 9 in this linkage; however, they provide little opportunity for wildlife passage – the bridge support slopes are lined with large rip-rap and lack a pathway for wildlife, particularly hooved animals, while the culverts are too small for the target species.

### Preliminary Connectivity Recommendations and Opportunities

### Conservation Actions:

- Consider land exchanges or conservation purchase or easements to assure long-term protection of important wildlife habitat.
- Investigate opportunities to remove old fencing that may inhibit wildlife movements or, where fencing is needed, replace barbed wire fencing with a wildlife-friendly alternative.

### Highway Mitigation:

• The segment of SH 9 north of Ute Pass may be scheduled for future transportation improvements. In addition, several of the bridges over the Blue River may be due for replacement, at which time considerations for terrestrial wildlife passage should be addressed.

• Site-specific highway mitigation recommendations are detailed in the table below. Install continuous wildlife fencing between wildlife crossings, provided the distance between crossing structures is less than 1.5 miles.

Milepost	Site Description	Recommendations
109	North Rock Creek	Bridge underpass suitable for elk and other
	tributary, double-pipe	species, with associated wildlife fencing.
	culvert inadequate for wildlife or fish passage. Low elevation mixed conifer and sagebrush habitat. Private land both sides of SH 9.	Figure 11 – Existing double-pipe culvert, looking east
110	Open drainage from west	Replace existing box culvert with a bridge
	bisected by SH 9; Blue	underpass or large arch culvert, minimum 12'H x
	River to east. Existing 8'H	44'W. Extend & improve wildlife fencing.
	x 8'W box culvert designated as a wildlife crossing structure. Limited wildlife guide fencing. Existing structure is undersized for elk and moose.	Figure 12 – Existing box culvert crossing structure.

111.6	Designated wildlife crossing 6'H x 6'W x 90'L box culvert, extends beyond the road prism on the east side. Rip-rap on the west end prevents most wildlife from using the structure, as does its small size and gravel bottom. Wildlife guide fence on west side of culvert only, extends ~50' in either direction.	Replace existing box culvert with a large arch or box culvert and extend existing wildlife fencing. $\hline \qquad \qquad$
112.0	Blue River bridge (#1 in linkage). Sagebrush and mixed conifer habitat. Natural stream bottom, but heavily rip-rapped slopes prevent ungulate passage. Current use was assessed as good for small and mid-sized animals and fish and poor to none for deer, elk, moose and black bear.	Retrofit existing structure by providing 3'W dry, smooth pathways through the structure on either side of the river. Install wildlife fencing.
114.9	Blue River bridge (#2). Open pasture. Structure is marginally passable by target species, but access is confounded by existing sheep and cattle fence. Overall, the structure was rated as fair for deer, elk and black bear and good for smaller animals and fish.	The existing bridge may be considered for replacement. A new structure at this location should have a wider span to provide dry pathways for terrestrial wildlife on either side of the river. Replace existing fencing with wildlife fencing.

	1	
116.0	Small road cut through	Good location for wildlife overpass spanning
	sagebrush ridge at the top	between road cuts. Recommend overpass,
	of a small hill.	minimum 50-80'W with wildlife fencing.
		<i>Figure 16</i> – Looking south towards road cuts.
116.6	Large graded hay field to west; steep, narrow, treed drainage to east. Small existing pipe drainage culvert.	Possible location for box culvert suitable for deer.
		<i>Figure 17</i> – Looking east towards drainage.
117.4	Fill slope ~20'H over flat meadow area. In riparian zone, a natural pathway for wildlife. Houses located to east.	Recommend bridge underpass or large arch culvert, minimum 14'H x 44'W with wildlife guide fencing. $\hline \qquad \qquad$
		location.

Existing cattle/ranch culvert 10'W x 10'H	Work with landowner to reconfigure fencing and add wildlife guide fencing to allow deer and bear
x60'L with gates and	passage through culvert.
fencing. Culvert is	
immediately north of	and the second of the
nine culvert	
	and the second se
	<i>Figure 19</i> – Looking west through culvert.
Small fill slope with	Recommend bridge or large arch culvert. Location
15'H) High deer WVC	is suitable for mule deer, black bear mid-sized
15 11). High deel w ve.	elk due to height limitations.
	and a second france of
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	Figure 20 – Proposed structure location
	Existing cattle/ranch culvert 10'W x 10'H x60'L with gates and fencing. Culvert is immediately north of undersized Brush Creek pipe culvert. Small fill slope with raised roadbed (~10- 15'H). High deer WVC.

118.2	Blue River bridge (#3).	The existing bridge has a structure sufficiency
	Located in a cottonwood	rating of 55.5 and planning for a replacement
	river bottom with	bridge may commence in the near-term. A new
	grassland and sagebrush	structure at this location should have a wider span
	surrounding hillsides.	to provide dry pathways for terrestrial wildlife on
	Steep rip-rap slopes under	either side of the river. Replace existing fencing
	bridge prevent most	with wildlife fencing.
	wildlife passage.	Figure 21 Pin ran slopes under bridge
		<i>Figure 21</i> – Kip-rap slopes under bridge.



### SH 9, Green Mountain Reservoir

Mileposts: 125 – 126.6

*Land Ownership*: National Forest, BLM, County Open Space, Private *Road Type*: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
23 [Rank 5 out of 11]	6	5	12

Primary Target Species	Movement Type	Population Value to Species	WVC Rate	
Elk	Local winter movements	High	High	
Mule Deer	Local winter movements	High	High	
Secondary Target Species				
Black Bear	Local (within population)	Medium	Low	

The Green Mountain Reservoir linkage is located between the north end of the reservoir, where most wildlife move around the reservoir, to the Grand County line. Rural residential development and recreation activities, including dispersed camping and lake access, occur within the linkage area. The majority of recreation activity occurs during the summer and early fall months and only limited recreation (ice fishing) occurs during the winter months. Traffic volumes are moderate (3,900 AADT in 2015) and expected to increase to 6,800 AADT by 2040, becoming an increasing barrier to wildlife movement. Wildlife-vehicle collisions are high, primarily involving deer and elk.

Habitat in this linkage area is primarily composed of sagebrush steppe with some aspen and riparian habitat along the Blue River. Wintering deer and elk come down to the reservoir to water. Increasingly, bighorn sheep have been observed in the linkage area. A historical sage-grouse lek is present adjacent to the highway. The SH 9 wildlife mitigation project in Grand County extends partially into this linkage – the southern extent of the wildlife exclusion fencing is at MP 126.6 and the closest wildlife underpass is at MP 127.7.

### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

- Maintain current camping closure dates and limited winter recreation use.
- Coordinate with Summit County Open Space and Trails to manage the Knorr property on the east side of the highway in a manner that supports wildlife movement, particularly during the winter months.
- Consider land exchanges or conservation purchase or easements to assure long-term protection of important wildlife habitat.

Highway Mitigation:

• Site-specific highway mitigation recommendations are detailed in the table below.

Milepost	Site Description	Recommendations
125.1	Small road cut.	Marginal, but possible overpass location.
		Figure 22 – From potential overpass location,
		looking north.
125.9	Raised roadbed, small fill slop at north end of reservoir.	Most suitable location for a wildlife crossing in this linkage. Recommend wide bridge underpass, at least 12'H and as wide as possible for both deer and elk passage. Install wildlife fencing, connecting to existing fence to north (MP 126.6).
		Figure 23 – West side of proposed bridge location, looking south.



# State Highway 91

### SH 91, Copper Mountain

Mileposts: 18.5 – 21.5

Land Ownership: National Forest Road Type: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
25 [Rank 3 out of 11]	10	1	14

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Lynx	Local (within population)	Very High	Low
<b>Secondary Target Species</b>			
Black Bear	Local (within population)	Medium-Low	Low
Elk	Local summer movements	Medium	Medium
Moose	Local movements	Medium-Low	Medium-
			Low
Mule Deer	Migration and local summer	Medium	Medium
	movements		

State Highway 91 (SH 91) through this linkage bisects the home range for an established, breeding population of lynx between the Vail Pass area and the Tenmile Range. Accordingly, this linkage is considered one of the most important areas for lynx in Summit County. An empirical-based model developed by Baigas et al. (2017) likewise found a very high probability of lynx crossing through this segment. The linkage also supports migratory and summer range movements for deer and elk that winter in South Park. Mountain lion and black bear are also known to use this linkage. Moose are currently uncommon, but increasing in the linkage.

Habitat in this linkage is composed of dense sprucefir forest, with riparian vegetation along Tenmile Creek, which parallels SH 91 to the east throughout the linkage. Copper Mountain Resort is located immediately to the northwest and hosts both winter and summertime recreation activities. A paved bike path is being considered along the highway corridor and would likely be constructed on the east side of the creek, opposite the highway. Other backcountry trails are also located in the linkage area, including the Colorado Trail. A major utility corridor is present along the highway, bringing power to Climax Mine.



*Figure 24* – Copper Mountain linkage from Tenmile Range looking west across SH 91.

### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Coordinate with Summit County Open Space and Trails and the Federal Highway Administration (FHWA) regarding the development and routing of the proposed bike path, the path's impacts to wildlife and potential mitigation, which may include incorporating wildlife accommodations into the proposed pedestrian over- or underpass at Tenmile Creek, or funding contributions for other habitat or highway mitigation elsewhere in the linkage area. The stakeholder group is concerned about the area around Tenmile Creek becoming a de facto trailhead. Parking and trail access should be limited at this location. It is also recommended to permanently prohibit winter use and winter grooming of the recreation path, regulate potential increased use of the path, and prohibit commercial bike shuttling as well as other commercial uses on the proposed trail.

### Highway Mitigation:

- The Copper Mountain linkage was ranked a #9 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas.
- Potential mitigation locations in this linkage are limited by steep terrain and Tenmile Creek, which runs along the east side of the highway. Potential locations for wildlife overpasses are at bends in the creek where the creek meanders farther from the highway. These tend to be the only places where the highway corridor is wide enough for a pullout along the east side; however, these pullouts are also used for snow storage during the winter months. An overpass design at any of these locations may result in a steep approach slope on the east side due to limited space between the creek and the highway. In addition, Climax Mine may have concerns regarding the conveyance of large mine equipment under a wildlife overpass spanning the highway.
- Crossing structure mitigation should be coordinated with the bike path plan design. A preferred route and location for the path to cross over SH 91 is anticipated in late 2017.
- Preliminary site-specific highway-wildlife mitigation recommendations are provided in the table below.

Milepost	Site Description	Recommendations
Milepost 18.6	Site Description Tenmile Creek. Pipe culvert is undersized and very skewed.	Replace culvert with low, shorter bridge underpass spanning riparian banks. Lower priority location.
		<i>Figure 25</i> – From culvert outlet looking north into linkage area.

19.5	Bench on east side of highway, immediately south of large pullout.	Recommend low bridge underpass suitable for lynx and elk.
19.6	Spaulding Gulch is a small, very steep, ephemeral drainage into Tenmile Creek. There is an emergency access road for Copper Mountain that also crosses this drainage.	Replace existing 5' box culvert with a large arch culvert suitable for lynx, elk and other wildlife.However, steep terrain and a drop into Tenmile Creek may limit the feasibility of a crossing structure at this location.Image: 1 to 1 to 2 to 2 to 2 to 2 to 2 to 2 to

20.2	Raised roadbed, bench	Recommend low bridge underpass suitable for
	between highway and	lynx, elk and other wildlife.
	of large pullout.	
		<i>Figure 28</i> – Bench on east side of highway.
20.3	Raised roadbed, bench	Recommend low bridge underpass suitable for
	between highway and	lynx, elk and other wildlife.
	creek, immediately north of large pullout.	Figure $29 - Looking north$
20.6	Road cuts through	Possible overpass location minimum 50' 80'
20.0	ridgeline. Powerline	wide, with wildlife fencing.
	corridor on west side. This is a possible location for the bike path to cross over SH91.	Figure $30 - Looking south$
1		rightest houring south.



- Recommended Wildlife 🚫 County Open Space\*\*
- Winter Recreation Snowmobile Areas



### White River National Forest Management Areas

- Motorized Recreation
- Non-motorized Recreation (incl. Wilderness)
- Ski Area/Developed Recreation
- Utility Corridor
- Wildlife Value



### **WRNF Routes**

- ----- Existing
- Decommission\*\*\*



\* WVC = Wildlife-vehicle collisions \*\* Open Space lands are not necessarily open to the public \*\*\* Planned or completed decommissioning Sources: CDOT, COMaP 2016, ECO-Resolutions, ESRI, RMW, Summit County, USFS. Map prepared by RMW 10/2017 17-095



### SH 91, Clinton Reservoir

Mileposts: 15 – 18.5

Land Ownership: Private, National Forest Road Type: Three-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
20 [Rank 8 out of 11]	9	2	9

Target Species	Movement Type	Population Value to Species	WVC Rate
Bighorn Sheep	Local and seasonal	Medium	Low
	movements. MP 13.5-16		
	identified as primary linkage		
	area.		
Elk	Local summer movements	Medium	Medium
Lynx	Dispersal movements	Medium	Low
Mule Deer	Migration and local summer	Medium	Medium
	movements		

State Highway 91 descends from the top of Fremont Pass, north, towards I-70. Climax molybdenum mine is located at the top of the pass and large tailings ponds on the west side of the highway and associated disturbed areas are located throughout the linkage area. Between the disturbed areas are spruce-fir forest, alpine meadows and riparian areas that support wildlife habitat and movement.

Much of the linkage area and highway frontage is privately owned by Climax Mine. Average traffic volume in 2015 was 4,300 AADT and is expected to increase to 6,020 by 2040. Increases in mining activity will result in greater traffic volumes, most notably, truck traffic. Forested habitat in Mayflower Gulch and Humbug Gulch are National Forest lands. Summer and winter non-motorized recreation activities are concentrated around Mayflower Gulch.

Wildlife activity is sandwiched between areas disturbed by mining and the heavy recreation use in Mayflower Gulch. In addition, elk are drawn into new meadows created by reclamation efforts. Both resident and migratory populations of elk and deer move through this linkage. The highest WVC rates in this segment are observed between MP 14.5–15.5 and have involved both deer and elk. Bighorn summer range crosses the highway near the pass and extends to the high peaks of the Tenmile range to the east. Mountain lion and black bear are known to inhabit this area, and a wolverine approaching from the south was also reported here.

### Preliminary Connectivity Recommendations and Opportunities

Highway Mitigation:

• Site-specific highway mitigation recommendations are detailed in the table below.

Milepost	Site Description	Recommendations
15.3	Cut slopes in high WVC area in this segment.	Potential overpass location (several possible sites) suitable for elk, deer, bighorn sheep, lynx and other carnivores.
		Figure $31$ – Looking south.
16.3	Mayflower Gulch, large fill slope. Trailhead parking lot on southeast side.	Potential large arch underpass location. Offset from deepest part of fill to north to shorten structure length. Alternatively, an overpass structure could span between the cut slopes immediately to the north of the trailhead.



## U.S. Highway 6

### US 6, Loveland Pass

Mileposts: 222.5 – 225

*Land Ownership*: National Forest *Road Type*: Two-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
21 [Rank 7 out of 11]	9	2	10

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Bighorn Sheep	Year-round movements both	High	Medium
	within and among		
	populations		
Lynx	Dispersal movements	High	Low
Secondary Target Species			
Mule Deer	Local and seasonal (summer)	Medium	Low
	movements		

The Loveland Pass linkage area is noted primarily for bighorn sheep and lynx movements. The entire linkage area is identified as bighorn summer range and movements across the highway are relatively common. While the linkage itself is largely above tree line, it connects forested lynx habitat north and south of the I-70 land bridge. Notably, lynx movement through the linkage is largely via the large, open drainage, which, through much of the linkage runs parallel to the highway to the east; cross-highway movements, therefore, are primarily in the upper- and lower-most portions of the linkage. The linkage also provides summer habitat for migratory deer.

The linkage is characterized as high alpine tundra at and above tree line. The pass lies along the Continental Divide and connects to the land bridge over I-70 to the northwest. Highway 6 over Loveland Pass is a hazmat route, diverting trucks with hazardous material from the Eisenhower-Johnson Memorial Tunnels over the pass. Wildlife-vehicle collision rates are low compared to other highway segments due to low traffic volumes (1,600 AADT in 2015) and slower speeds due to the curvy road and steep climb. Weekend ski traffic results in pulses of high traffic volume during peak travel times. Regardless, even low WVC rates may have large consequences to small populations of lynx and bighorn sheep. Arapahoe Basin Ski Area is located at the bottom of the linkage area (~MP 221.5). Recreation activity at the ski area is primarily in the winter months, although the ski area is expanding its summertime activities. Recreation and visitation at the top of the pass occurs year-round.

### Preliminary Connectivity Recommendations and Opportunities

There are few opportunities for improving wildlife passage across US 6 through this linkage. Given the mountainous terrain and overall low traffic volume and lower speeds, highway mitigation on this segment would be very costly and offer relatively little benefit.



### US 6, Porcupine

Land Ownership: National Forest

Road Type: Two-lane highway with intermittent passing lane

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
22 [Rank 6 out of 11]	10	1	11

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Bighorn Sheep	Local movements	Medium	Low
Boreal Toad (USFS	Local and seasonal	Very High	Low
sensitive species)	movements		
Elk	Local, summer movements	High	Low
Lynx	Local, seasonal and dispersal	Very High	Low
	movements		
<b>Secondary Target Species</b>			
Black Bear	Local and seasonal	Medium	Low
	movements		
Moose	Seasonal movements	Medium	Low
Mule Deer	Local, summer movements	Low	Low

This segment of US 6 parallels the North Fork of the Snake River between Arapahoe Basin Ski Area to Keystone Ski Resort. Continuous spruce-fir and mixed conifer forest extends throughout the linkage. Riparian shrub habitat is present in the valley bottom along the river. This linkage is a USFS designated lynx linkage and is considered a very high value linkage for maintaining lynx populations through this part of the state. Specifically, the linkage over US 6 represents a pinch point for dispersing lynx moving north/south between the two ski areas. An empirical-based model developed by Baigas et al. (2017) found a very high probability of lynx crossing through much of this segment (MP 215-220).

Resident elk and deer are common in this linkage, primarily during the summer. Across all species, WVC rates are low, but even low WVC rates may have large consequences for boreal toad and lynx populations.

## Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

- Manage the habitat and recreation activity in this linkage in a manner that is compatible with wildlife use and movement over the long term. In particular, prohibit camping in the linkage area (including enforcement of illegal camping in or near highway pullouts), and limit dispersed recreation access and activity.
- Manage forest resources to maintain or improve forest cover and structural complexity.
- Work with Arapahoe Basin Ski Area to increase carpooling and shuttling to reduce increases in traffic volume. Currently, a temporary permit has been issued to allow the

pullouts along this segment of US 6 to be used for ski area parking, from which visitors are shuttled to the ski area. Future parking should be concentrated to prevent dispersed impacts throughout the linkage.

Highway Mitigation:

- The Porcupine linkage was ranked a #3 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.
- Wildlife underpasses must be passable by lynx during the winter months; structure designs will need to ensure that the structure entrances do not become obscured by accumulating or plowed snow. In addition, heavy snow packs in this linkage area will render the effective height of any wildlife fencing shorter.
- Given the high value of connectivity through this linkage and the challenges to constructing wildlife crossing structures here, alternative mitigation measures to wildlife crossing structures may be considered for this linkage. However, mitigation measures such as an animal detection system must be able to reliably detect wildlife such as lynx even in heavy snowpack conditions.
- Much of the bighorn sheep crossing activity occurs immediately west of Arapahoe Basin. Target bighorn sheep crossing signage may be warranted here to warn drivers of the possibility of sheep on the roadway.

Milepost	Site Description	Recommendations
217-218	High priority segment for wildlife crossing	No specific wildlife crossing structures are recommended at this time, however this segment remains a high priority, and may require highway mitigation in the future if traffic volumes or other impacts begin to inhibit wildlife movements.
219.6	Small drainage (very small fill on north side; high fill on south side).	Install a low, wide bridge under the highway suitable for elk and other wildlife.

• Site-specific highway mitigation recommendations are detailed in the table below.



### US 6, Soda Ridge

### Mileposts: 213.6 – 214.6

*Land Ownership*: Private, public (National Forest, Denver Water Board) *Road Type*: Four-lane highway

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
18 [Rank 10 out of 11]	6	3	9

Primary Target Species	Movement Type	Population Value to Species	WVC Rate			
Elk	Winter range, migration	Very High	High			
Mule Deer	Winter range, migration	High	Medium			
Secondary Target Species						
Black Bear	Local movements	Medium	Medium			
Moose	Summer seasonal	Low	Low			

The Soda Ridge linkage is a high use pinch-point primarily for wintering elk, as well as deer, with limited use by moose and black bear. Much of this migration has already been lost, although smaller migratory groups and resident animals remain. While this connection continues to be important for the elk and deer herds that remain, it is of less value at the population level from a game management perspective.

The linkage area is composed of multiple habitat types (riparian, sagebrush, conifer and aspen forest) and multiple land uses (residential, recreational, and industrial). The River Course Golf Course is immediately south of US 6 through the linkage. Elk and deer are known to winter on the golf course grounds as well as around residences and on the forested hillsides to the south.

### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Retain lands in public ownership in this linkage and manage for wildlife so that future developments do not completely sever the wildlife corridor.

Highway Mitigation:

• Site-specific highway mitigation recommendations are detailed in the table below.

Milepost	Site Description	Recommendations
213.7	Snake River double box culvert. Culvert is long and askew relative to the highway. Bike path bridge is parallel along south side	Replace culvert with wide bridge underpass (at least 14'H) spanning natural riparian banks. Install wildlife exclusion fencing to guide animals to structure.
	of culvert. Residential, golf course to south.	Figure $34$ – Existing double box culvert channelizes river and precludes terrestrial wildlife
		movement.
213.9	Forest lands adjacent on north side of road; golf course on south side. This site is the shortest	Recommend low and very wide bridge underpass suitable for elk to compensate for long structure length under four traffic lanes (minimum 12-14' H x 80' W).
	connection between National Forest lands north and south of US 6.	
		<i>Figure 35</i> – Looking west, with golf course to south and National Forest to north.



Summit County Safe Passages for Wildlife

## Interstate 70

### I-70, Vail Pass

Mileposts: 190 – 194

*Land Ownership*: National Forest *Road Type*: Four-lane interstate

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
30 [Rank 1 out of 11]	10	4	16

Primary Target Species	Movement Type	Population Value to Species	WVC Rate		
Elk	Summer seasonal	High	Medium		
Lynx	Local (within population)	High	Low		
Secondary Target Species					
Black Bear	Local (within population)	Medium	Medium		
Moose	Summer seasonal	Low	Low		
Mule Deer	Summer seasonal	Medium	Medium		

Interstate 70 (I-70) through this linkage is a divided highway with a wide, natural, open median. West Tenmile Creek descends from the summit of Vail Pass through this median area. Five large open span bridges are present under the eastbound highway lanes (MP 190.9 Wilder Gulch; MP 191.9 Smith Gulch; MP 192.5 Stafford Creek; MP 193.3 Guller Creek; and MP 193.7 West Tenmile Creek). One large span bridge underpass is located under the westbound lanes at MP 191.4 over Corral Creek. However, there are no direct connections through these bridges beneath both the east and westbound lanes of the interstate.

Habitat through this linkage area is characterized as spruce/fir and mixed conifer, with some aspen and riparian components. The linkage area is almost entirely on National Forest land. The habitat is considered high quality and contiguous, although recreation activity is heavy around the top of the pass and along the paved bike path, which winds through the middle of the open median area between the eastbound and westbound lanes. Commercial bike shuttling drops visitors off at the rest area at the top of the pass between 9am-3pm through the summer months.



*Figure 36* – Vail Pass linkage from Tenmile Range, looking west.

This linkage area connects high elevation elk and mule

deer summer range. CPW identifies separate deer herds on the north and south sides of the interstate. A small breeding population of lynx is established on the south side of I-70 and is known to make regular movements across the interstate (USDA Forest Service, unpublished

data). Movement through the linkage area is very important to the continued success of this population. An empirical-based model developed by Baigas et al. (2017) found a high and very high probability of lynx crossing through this segment. The linkage also encompasses the East Vail Pass Linkage Interference Zone, previously identified as a priority for wildlife movement across the I-70 Mountain Corridor by Kintsch et al (2011). Specifically, MP 192.3 on the westbound lanes of I-70 has been identified as the best location for a wildlife overpass on the I-70 Mountain Corridor (Felsburg Holt & Ullevig and Wildlife Consulting Resources 2013). This location ranked high on multiple factors and is more feasible and less costly to construct because it would only have to cross the westbound lanes of I-70. While this location has received the most attention, multiple crossing structure over or under the westbound lanes are recommended in this linkage to complement the existing bridges under the eastbound lanes and to restore connectivity throughout this linkage.

Traffic flows are consistently high over the pass (22,000 AADT) with higher volumes experienced on weekends and holidays. Traffic volumes at this level present a serious barrier to wildlife movement. Correspondingly, reported WVCs with deer and elk are generally low along this segment of interstate, with the most collisions occurring between MP 192.2-193.8. Deer and elk are most commonly involved in WVC, although incidents involving bear and mountain lion are also reported by CPW. Wildlife regularly pass under the existing span bridges (Singer et al. 2011; SREP 2007), but also frequently cross at-grade.

### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

- Coordinate with CPW and the Forest Service to manage human activity (e.g., recreation, hunting) in a manner that is compatible with wildlife activity, particularly where recreation trails pass under the existing bridges.
- Limit winter recreation use and winter grooming/cross-country ski trails west of Copper Mountain Resort to minimize recreation impacts to wildlife.

Highway Mitigation:

- The Vail Pass linkage was ranked a #6 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.
- Connect existing and proposed wildlife crossing structures with wildlife exclusion fencing to help guide wildlife to structures. Because of the wide, open median, wildlife fencing is also needed through the median (i.e., on both sides of the east- and westbound traffic lanes).
- Note, all of the site-specific mitigation recommendations in the table below relate to the westbound (WB) traffic lanes. Crossing structure designs may need to plan for a third traffic lane to accommodate future construction.
| Milepost   | Site Description                                                                                                                                                                                      | Recommendations                                                                                                                                                                               |
|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 192.3 (WB) | Low gradient, open area                                                                                                                                                                               | Location of proposed Vail Pass Wildlife Overpass.                                                                                                                                             |
|            | opposite Stafford Creek                                                                                                                                                                               | A large bridge underpass may also be feasible.                                                                                                                                                |
|            | bridge under eastbound<br>lanes. This site was<br>determined to be the best<br>location on I-70 for a<br>wildlife overpass<br>(Felsburg Holt & Ullevig<br>and Wildlife Consulting<br>Resources 2013). | Figure $37$ – Proposed overpass location                                                                                                                                                      |
| 193.0 (WB) | Natural draw, forested.                                                                                                                                                                               | Construct bridge under westbound lanes suitable                                                                                                                                               |
|            | Small bench above West                                                                                                                                                                                | for elk and other target species (at least 14'H x                                                                                                                                             |
|            | Tenmile Creek on median<br>side. Location is opposite<br>the mineral lick on the<br>south side of the<br>eastbound lanes. Good elk<br>habitat on both sides of<br>the highway.                        | $44^{\circ}W$ – possibly larger to accommodate winter<br>snow depths). Structure should be situated to<br>connect from the bench on the south side to the<br>forested area on the north side. |
|            |                                                                                                                                                                                                       | bridge location.                                                                                                                                                                              |

193.5 (WB)	Small drainage under WB	Construct bridge under westbound lanes suitable
	lanes (pipe culvert),	for elk and other target species (at least 14'H x
	opposite span bridge	44'W – possibly larger to accommodate winter
	under EB lanes. High	snow depths). To avoid situating a bridge at a
	WVC segment (within	curve, where there may be a greater likelihood of
	this linkage). Good elk	road icing and accidents, the bridge should extend
	habitat. Summer and	from the west end of the curve, where the road
	winter recreation activities	begins to straighten; this would offset the
	occur under eastbound	structure from the drainage itself, and terrestrial
	bridge at Stafford Creek.	wildlife would be guided to the crossing by
		fencing.
		Figure 39 – Looking west towards proposed bridge location.



Summit County Safe Passages for Wildlife

#### I-70, Officer's Gulch

Mileposts: 195.3 – 201

*Land Ownership*: National Forest, Private *Road Type*: Four-lane interstate

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
19 [Rank 9 out of 11]	9	1	9

Target Species	Movement Type	Population Value to Species	WVC Rate
Bighorn Sheep	Dispersal	Medium	Low
Lynx	Dispersal	Medium	Low
Moose	Summer seasonal	Low	Low
Mule Deer	Summer seasonal	Low	Low

The Officer's Gulch linkage connects the Gore Range to the north with the Tenmile Range to the south. The terrain on either side of the interstate is steep and rocky. This area was identified as having a high value for dispersing bighorn sheep, lynx and mountain goats, as well as deer. An empirical-based model developed by Baigas et al. (2017) found a high and very high probability of lynx crossing through much of this segment and lynx have recently been observed in this location near the interstate (pers. comm. Ashley Nettles). Wildlife-vehicle collisions are generally low throughout the linkage; however, collisions with moose and bighorn sheep have been reported.

Tenmile Creek parallels the interstate through the linkage. A paved bike path also parallels the interstate on the south side of the creek. The only existing structure in this linkage is a bridge at a highway interchange (MP 198). This structure is not suitable for wildlife passage and is not recommended for a retrofit due to its primary use as an interchange and heavy recreation use around the small lake directly adjacent on the north side.

#### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

- Limit recreation activities to day use (no overnight camping).
- Maintain forested cover for lynx to use when making dispersal movement through this area.

Highway Mitigation:

• Site-specific highway mitigation recommendations are detailed in the table below.

Milepost	Site Description	Recommendations
198.2	East of Officer's Gulch exit National Forest on	Perhaps the only possible location for a dedicated wildlife crossing structure in this linkage
	both sides of interstate.	Recommended structure is an overpass connecting
		cut slopes on the north side to a flat area on the south side.
		Figure 40 – Looking east from access road
1		towards proposed overpass location.



Summit County Safe Passages for Wildlife

#### I-70, Laskey Gulch

#### Mileposts: 207.6 – 210

*Land Ownership*: National Forest, private and Denver Water Board at west extent of linkage. *Road Type*: Six-lane interstate

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
26 [Rank 2 out of 11]	9	4	13

Primary Target Species	Movement Type	Population Value to Species	WVC Rate
Elk	Local, winter range and	Medium	High
	seasonal migration		
Lynx	Dispersal	High	Low
Mule Deer	Local and seasonal migration	Medium	High
Secondary Target Species			
Black Bear	Local movements	Medium	Medium
Moose	Local, summer range	Medium	Medium

The interstate parallels the Straight Creek drainage and crosses smaller drainages feeding into Straight Creek from the north. The south side of the interstate is a steep, continuous fill slope through this segment. The linkage is composed primarily of spruce-fir forest, which has been extensively impacted by spruce beetle kill. This landscape linkage extends to the south over Tenderfoot Mountain and Loveland Pass, also crossing over US 6.

The linkage provides a dispersal corridor for lynx and other carnivores, as well as seasonal habitat for ungulates, including elk, moose and mule deer. An empirical-based model developed by Baigas et al. (2017) found a very high probability of lynx crossing through this segment. Breeding ponds for boreal toad are present in the Straight Creek drainage, on the south side of I-70; however, no known movements by toads have occurred across I-70. The highway infrastructure (six traffic lanes with a concrete median barrier) and heavy traffic volumes are a major threat to movement through the linkage. Traffic volume in 2015 was 32,000 AADT and is projected to increase to 41,200 by 2040. Wildlife-vehicle collisions are generally moderate to high. Collisions with moose may be increasing, with two moose-vehicle collisions reported from 2012-2015. Hunters and backcountry recreationists are common in Laskey Gulch, although their numbers are low.

# Preliminary Connectivity Recommendations and Opportunities

#### Conservation Actions:

• Increase and enhance forested habitat restoration in area heavily impacted by beetle kill. *Highway Mitigation:* 

• The Laskey Gulch Linkage (along with Herman Gulch) was ranked a #4 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available

mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.

• Highway mitigation in this linkage will be very costly and challenging: wildlife crossings must span six traffic lanes; construction detours and delays are particularly difficult on interstate highway; and steep, mountainous terrain offers few feasible crossing structure locations. Opportunities for site-specific highway mitigation recommendations are listed in the table below.

Milepost	Site Description	Recommendations
208.4	Laskey Gulch. Drainage bisected by a large fill slope supporting the interstate. Steep fill slope on the south side drops onto a flat bench.	Remove fill and construct a large divided bridge underpass to accommodate elk, lynx and other wildlife. Restore the natural hydrologic flow regime under the interstate. Install wildlife exclusion fencing to guide animals to the structure.
210	Potential location for wildlife overpass.	Figure 41 – North side fill slope, looking east. Figure 42 – Potential overpass location connecting uphill slope on north side of I-70 to a bench on the south side.



Summit County Safe Passages for Wildlife

#### I-70, Hamilton Gulch

#### Mileposts: 211.6 – 213

*Land Ownership*: National Forest *Road Type*: Six-lane interstate

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
25 [Rank 3 out of 11]	10	3	12

Primary Target Species Movement Type		Population Value to Species	WVC Rate	
Boreal Toad (USFS	Local, seasonal movements	Very High	Low	
sensitive species)				
Lynx	Dispersal movements	High	Low	
Secondary Target Species				
Black Bear	Summer, local movements	Medium	Low	
Elk	Summer, local movements	Medium	Medium	
Moose	Dispersal movements	Medium	Medium	
Mule Deer	Summer, local movements	Medium	Medium	

The interstate parallels the Straight Creek drainage and crosses smaller drainages feeding into Straight Creek from the north. The linkage is characterized by high cut slopes, sharp narrow drainages, and a steep continuous fill slope on the south side of the interstate. Habitat in the linkage is primarily spruce-fir forest, which has been extensively impacted by spruce beetle kill. The linkage provides a dispersal corridor for lynx and seasonal habitat for ungulates, including elk, moose and mule deer. Other carnivores and mountain goats are also likely to use this linkage. Of note, CPW wishes to maintain instream barriers to fish movement between Hamilton Gulch and Straight Creek.

The highway infrastructure (six traffic lanes with a concrete median barrier and a runaway truck ramp) and heavy traffic volumes are a major threat to movement through the linkage. Traffic volume in 2015 was 32,000 AADT and is projected to increase to 41,200 by 2040.

#### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Continue implementing BMPs to reduce sediment loading into Straight Creek, which may impacts boreal toad and other wildlife habitat in the Straight Creek drainage.

Highway Mitigation:

- The Hamilton Gulch Linkage (along with Laskey Gulch) was ranked a #4 statewide priority for the lynx in-lieu fee mitigation fund based on an expert review process led by CDOT and involving CPW and USFS. This prioritization does not guarantee available mitigation funds; however, as these funds become available, they may be directed towards the highest priority areas in the state.
- Highway mitigation in this linkage will be very costly and challenging: wildlife crossings must span six traffic lanes; construction detours and delays are particularly difficult on

interstate highway; and steep, mountainous terrain offers few feasible crossing structure locations. Opportunities for site-specific highway mitigation recommendations are listed in the table below.

Milepost	Site Description	Recommendations
211.7	Hamilton Gulch. Steep	No recommended mitigation at this location.
	narrow drainage	
	bisected by I-70 and	
	runaway truck ramp.	
212.4	Steep, narrow drainage bisected by I-70.	Recommend bridge underpass suitable for lynx and elk; however, the necessary structure length and grade at this location will make designing a suitable structure very challenging.
211.0	CDOT convice read how	<i>Figure 43</i> – Fill slope under I-70 at drainage.
211.0	culvert. The existing box culvert was built in 1966 and may need to be replaced. This location is outside of the linkage area, but may offer an opportunity to improve wildlife passage under I-70. It is unknown whether wildlife are currently using the structure to cross under	indicating that a replacement structure may be needed. Given the challenges associated with constructing wildlife crossing structures along this segment of I-70, every opportunity to improve wildlife passage should be maximized. Recommend incorporating wildlife considerations when replacing this culvert, i.e., replace with a wider box or arch culvert.
	I-70	<i>Figure 44</i> – Service road culvert, looking south.



Summit County Safe Passages for Wildlife

#### I-70, Land Bridge

#### Mileposts: 213.6-215.3

*Land Ownership*: National Forest *Road Type*: Four-lane interstate

Overall Priority	Wildlife Score	Safety Score	Opportunity Score
Score	(Max = 10)	(Max = 5)	(Max = 20)
23 [Rank 5 out of 11]	5	0	18

Primary Target Species	Movement Type	Population Value to Species	WVC Rate	
Bighorn Sheep	Dispersal, seasonal	High	n/a	
	movements			
Secondary Target Species				
Elk	Dispersal movements	Medium	n/a	
Mule Deer	Dispersal movements	Medium	n/a	

The land bridge over the Eisenhower-Johnson Tunnels is a mile-long natural connection across I-70. Habitat on the land bridge is high elevation alpine tundra. Loveland Ski Area, located on the east side of the tunnels, has lifts and ski runs on the land bridge, extending up to the Continental Divide.

The land bridge provides an important connection for bighorn sheep. Elk, mule deer and mountain goats also make use of this natural corridor. This linkage scored the highest opportunity score of all of the Summit County linkages because it provides an existing natural connection and no further highway mitigation is needed to maintain it.

#### Preliminary Connectivity Recommendations and Opportunities

Conservation Actions:

• Manage for continued wildlife use and direct new trail proposals and uses outside of the linkage area.

Highway Mitigation:

• Not applicable.



Summit County Safe Passages for Wildlife

# Implementation

A key component of the Summit County Safe Passages for Wildlife Plan is to build on the momentum generated by the development of this plan and the partnerships that are forming. Implementing the highest priority recommendations identified in this plan will require raising funds for the design and environmental review process through the construction phase. On August 9, 2017 the stakeholder group held a meeting to discuss how to implement this plan, where to focus efforts initially, how each partner can contribute, and to develop some preliminary fundraising ideas. The outcomes of that discussion are presented here.

The first task for the stakeholder group was to determine where to focus initial implementation efforts. Using the prioritization matrix and resulting priority ranks developed earlier in this planning process as a guide, the group decided on three linkage areas that present the greatest need for wildlife and safety, and offer the best opportunities and partnerships for pursuing funding to construct wildlife crossing structures. It was determined that working in several linkages simultaneously was preferable to putting all the effort into just one linkage. In the interest of pursuing the most feasible linkages first, both Laskey Gulch and Hamilton Gulch were deemed unsuitable for these initial efforts due to challenging terrain and a wide highway footprint. Other considerations the group discussed included, linkages where mitigation would bring the greatest improvements to the traveling public; the role of partners in each linkage landscape; land use and terrain considerations that influence the feasibility of a wildlife crossing structure; alignment with other priorities or projects; fundraising opportunities; relative cost; visibility to the public; existing infrastructure; and existing community support. Ultimately, the group identified I-70 Vail Pass, SH 9 Lower Blue River, and SH 9 Upper Blue River as the three areas in which to initially focus efforts to implement wildlife crossings. These may change as circumstances change.

In addition, the stakeholder group identified several smaller scale and lower cost mitigation actions as immediate and feasible. These actions are listed in Table 3. In addition, where existing culverts are bridges are to be replaced within any of the linkage areas, these locations should be targeted for wildlife accommodations.

Linkage Name	Location	Mitigation Action	Partner Roles & Potential Funding Sources
Land Bridge	I-70	Protect wildlife values on the only	Forest Service, CPW and
		habitat connection over the I-70	USFWS
		Mountain Corridor; Restrict new trail	
		development.	
Loveland Pass	US 6	Install bighorn sheep warning signs.	CDOT, Arapahoe Basin
Frisco-	I-70	Install wildlife barrier fence along I-70	CDOT FASTER/Safety funds
Silverthorne		from Silverthorne to Frisco Main	
		Street Exit to reduce WVCs. This	
		segment does not have a connectivity	
		value for wildlife due to its adjacency	
		to the Town of Frisco.	

Table 3. Low cost mitigation actions recommended in near term outside of priority linkage focus	areas.
-------------------------------------------------------------------------------------------------	--------

#### Next Steps

The stakeholder group identified the following next steps for implementing the priorities outlined in this plan, specifically organizing a local steering committee to continue to coordinate efforts across the county, and individual linkage teams to develop and pursue fundraising and implementation action plans in each of the three priority linkage areas (Fig 45). Each of these teams will be composed of partners that have been participating in the development of the Summit County Safe Passages for Wildlife Plan or new partners, as appropriate, that can assist in promoting, fundraising and implementing the top priorities identified in this plan.



*Figure 45.* Relationships among committees working together towards implementation of the Summit County Safe Passages for Wildlife Plan.

#### Convene a Safe Passages Communication and Coordination Committee

The stakeholder group agreed on the need for a local steering committee to continue to oversee and coordinate implementation efforts across the county. The steering committee would consist of select members of the current stakeholder/partner group who would build on the momentum created via the development of the Summit County Safe Passages Plan. It is anticipated that Ashley Nettles, who as acted as the project lead and Forest Service coordinator for this plan would continue in this role to organize both the steering committee and the individual linkage teams, discussed below. A follow-up meeting will be scheduled this fall (Oct 2017) to convene the Summit County Safe Passages Committee, confirm funding and support for the committee and linkage teams to operate, and develop a detailed action plan.

In addition to supporting and coordinating efforts among the linkage teams, next steps for the steering committee may include:

• Coordinate efforts with the Wildlife and Transportation Steering Committee that formed as a result of the CDOT and CPW sponsored Wildlife and Transportation Summit held in

July 2017 in Silverthorne to establish partnerships and share ideas and expertise around improving highway safety and protecting wildlife populations and movement corridors.

- Coordinate with CDOT and CPW on the West Slope Wildlife Prioritization Study.
- Support Summit County with integrating information and recommendations from the Safe Passages for Wildlife Plan into the upcoming county master plan and basin plan updates.
- Coordinate with Summit County on land use policy and regulations that support the goals of the Safe Passages Plan.
- Present the Safe Passages Plan and next steps to the Transportation Environmental Resource Council (TERC) and the Intermountain Transportation Planning Region.
- Communicate with county commissioners and mayors on the progress of the Summit County Safe Passages Plan.

This represents a partial list; additional items will be identified as the steering committee develops its strategy and timeline.

# Convene Linkage Sub-Committees in Three Priority Areas: I-70 Vail Pass, SH 9 Upper Blue River, and SH 9 Lower Blue River

Individual teams will convene for each of the three priority areas to focus on specific funding and implementation strategies for that linkage. Each team will convene this fall (Oct 2017) to begin developing detailed action and fundraising plans.

Next steps for the linkage teams may include:

- Develop an action plan and strategy detailing which wildlife crossings recommendations listed in this plan (see Recommendations Section) will be pursued first. Multiple crossing structure connected with wildlife fencing may be needed to achieve connectivity goals in each wildlife linkage area. Each linkage strategy should specify how many crossing structures are needed and the intervals between crossing structures.
- Identify non-structural mitigation needs to complement wildlife crossings and fencing, such as dynamic signage or vegetation treatments, where appropriate.
- Coordinate with CDOT to create cross-sections for each wildlife crossing structure identified in the action plan and develop cost estimates.
- Coordinate with CDOT to calculate the benefit-cost for each linkage area based on a revised formula currently under development as a part of the West Slope Wildlife Prioritization Study.
- For each linkage area, integrate the priority linkage recommendations with other priorities, such as CDOT's lynx in-lieu fee program, the Lower Blue River master plan update, and Forest Service lynx linkage areas.
- Identify additional partners to engage and potential funding sources and develop a funding action plan.
- Share the action plan for the linkage area with CDOT and identify potential opportunities to integrate wildlife mitigation into upcoming projects.
- Develop detailed community outreach plans.

This represents a partial list; additional items will be identified as the sub-committees develop detailed strategies and timelines.

### Partner Roles

Participants at the final stakeholder meeting for the development of the Summit County Safe Passages Plan were asked to share what they foresee as their individual/organization's role as the group works towards the funding, design and construction of wildlife crossing structures. These roles are summarized in Table 4, and may be amended as appropriate or as new partners become engaged.

Agency or Organization	Representatives	Role
USDA Forest Service	Rick Truex, Natasha Goedert, Bill Jackson, Ashley Nettles, other WRNF staff	Champion wildlife connectivity at regional and national levels; Tie wildlife connectivity objectives into the bigger picture of the Forest Service's mission and priorities (e.g., landscape resilience); Support staff to work on wildlife connectivity at district level; Engage community partners; Manage habitat for wildlife movement in wildlife corridors.
CDOT	Grant Anderson, Catherine Ventling, Cinnamon Levi- Flinn, Jeff Peterson, Tracy Trulove	Fund and construct wildlife crossings; Align wildlife crossing priorities with safety needs; Identify partnership programs as potential funding sources; Integrate wildlife crossings mitigation and best management practices into upcoming projects; Conduct scoping and coordinate with project engineers
CPW Commission	Michelle Zimmerman	Funding support for wildlife crossings (e.g., the Commission voted on 8/11/17 to use \$1 million of Habitat Stamp funds for wildlife crossings in 2018); Champion wildlife connectivity in guidance to agency.
CPW Staff	Elissa Slezak, Tom Davies, Michelle Cowardin, Kirk Oldham	Wildlife management and coordination with landowners; Wildlife movement research; WVC data not captured in accident reports; Coordinate with local landowners; Share lessons learned about partnerships, design, construction and maintenance.
US Fish and Wildlife Service	Alison Michael, Allison Jehly	ESA Section 7 consultation and possible ESA funding.
Summit County	Jim Curnutte, Kate Berg, Don Reimer	Integrate Safe Passages Plan (data, maps, recommendations) into upcoming master plan update and basin plans, as well as land use policy and regulations, and best management practices; Coordinate open space acquisitions or easements with wildlife connectivity objectives.
Town of Breckenridge	Anne Murphy, Chapin LaChance	Funding and community support for projects local to Breckenridge; Coordinate open space acquisitions or easements with wildlife connectivity objectives.

Table 4 Potential	nartner roles f	for impl	lementing	wildlife	crossing stri	icture recommend	ations
	partitier roles i	or mip	cincining	whunte	crossing sur		auons.

Friends of the Lower	Jim Donlon, John	Champion this Safe Passages Plan to homeowners in
Blue River	Longhill	the Lower Blue River; Engage in the Lower Blue River
	-	Sub-Committee to implement wildlife crossings in this
		landscape; Assist with fundraising and coordination
		with private landowners.
National Forest	Rebecca Davidson,	Manage remaining funds from SH 9 realignment and
Foundation	Emily Olson	Vail Resorts lynx mitigation for priority habitat
		improvement projects on the Dillon Ranger District;
		coordination and technical expertise to support
		implementation of this plan.
Ski Resorts	Rick Cables, Gary	Funding and support for wildlife crossings.
	Shimanowitz, Jeff	
	Zimmerman,	
	Patrick O'Sullivan,	
	Alan Henceroth,	
	Copper Mountain	
	representative	
Insurance Companies	-	Invite Carole Walker, Rocky Mountain Insurance
		Information Association and Insurance Companies to
		engage in wildlife crossings implementation.

#### Transportation Project Development

Mike Vanderhoof, now former CDOT Region 3 Planning and Environmental Manager, gave a presentation to the stakeholder group on the processes involved in developing and funding a highway project, including wildlife crossing structures. Figure 46 depicts the project development process CDOT must undertake for every transportation project. The planning phase includes a preliminary assessment of need and conceptual planning (e.g., this study), coordination, and, to launch the design phase, initial funding. For projects with funding partners, at the outset of a project, CDOT and other government agencies (e.g., local jurisdictions or land management agencies) must sign an intergovernmental agreement outlining the funding partnership. The design phase then commences with land surveys and right of way (ROW) mapping, as well as scoping and the establishment of project need; the environmental review process, as required by the National Environmental Policy Act (NEPA); and engineering design, including Field Inspection Review (FIR, 30% design) and Final Office Review (FOR, 80-90% design). The design phase also includes ROW acquisition, which must be purchased at fair market value, and the development of Plans, Specifications and Estimates (PS&E) for construction contracts. Provided funding is available, the project then proceeds to construction. Upon completion, all projects require ongoing maintenance for the life of the infrastructure.

Motorist safety is a primary concern for CDOT and projects that substantially reduce the risk of WVCs will receive a higher priority from CDOT. However, partners can influence project priorities, for example for wildlife crossing structures, by bringing funding to the table that leverages CDOT and the transportation commission. This was the case for the wildlife crossings project on SH 9 in Grand County, where roughly 20% of the \$50 million project was raised by sources outside of CDOT, thereby qualifying the project for a partnership funding program.



*Figure 46.* CDOT transportation project development process. The Summit County Safe Passages for Wildlife Plan and the recommendation herein represent an initial phase of planning.

#### Funding Ideas for Design and Construction

Usually the greatest constraint on building wildlife crossings and other mitigation measures to benefit wildlife is funding. Since wildlife crossings can cost over \$300,000 – sometimes millions of dollars apiece – and multiple crossing structures are often recommended along a given highway segment, cost becomes the limiting factor. The usual funding is from highway projects, but state Departments of Transportation have many priorities and there may not be adequate funding to include the necessary wildlife crossings. Hopefully, using innovative funding approaches will result in more projects being built and implemented. Additionally, this approach can be used by other states and communities to increase funding for their priority wildlife projects. Some of these funding sources and options are traditional, but many have not been tried or implemented. A list of potential funding sources is presented in Table 5. This is not a complete list; nor are all funding sources appropriate for every situation. It will be the role of the Safe Passages Steering Committee and the individual linkage sub-committees to determine which funding alternatives to pursue.

Media and conservation shows (TV or You Tube videos) that highlight early success to continue building momentum for additional crossing structures.

Funding Source	Details
Colorado Department of	State DOTs have traditionally been the primary funding source
Transportation	for most wildlife crossing and mitigation projects. Funding
	programs within CDOT that may be used for wildlife mitigation
	include the Regional Priority Program and the FASTER Safety
	Program, which may be appropriate for wildlife fencing or
	reconstruction projects.
Federal Lands Access	Qualifying projects include environmental mitigation in or
Program/Federal Lands	adjacent to federal lands to improve public safety and reduce
Transportation Program	WVCs while maintaining habitat connectivity.
Transportation Alternatives	Typically funds bike and pedestrian facilities, however may also
Program (TAP)	fund smaller environmental mitigation projects.
	https://www.codot.gov/programs/planning/tap-cfp
Farm Bill	NRCS Colorado (funding for non-federal entities)
	EQUIP program/wildlife
State Discustioners Creat Programs	CDW Habitat Darta arabia Dra araan (a. a. install mildlife friendle)
State Discretionary Grant Programs	<u>CPW Habitat Partnership Program</u> (e.g., install wildlife Irlendly
State Transportation Dill	Logislature may fund a transportation hill in the next according
State Transportation Bin	Legislature may fund a transportation off in the flext session,
	and associated mitigation: Increase gas tay for wildlife
	mitigation
Resource Agencies (CPW LISDA	May provide direct contributions land exchanges or purchases
Forest Service BLM)	in wildlife corridors, or compatible babitat management in
i orest bervice, belivit	wildlife corridors
County Open Space	Coordinate conservation easements or land purchases in wildlife
	corridors.
Land Trusts (Colorado Open Lands,	Coordinate conservation easements or land purchases in wildlife
The Nature Conservancy)	corridors.
Great Outdoors Colorado (GOCO)	Potential state funding option.
Department of Local Affairs	Potential state funding option.
(DOLA)	
Ballot initiative to renew open	Include wildlife crossing structures as a possible use of open
space sales tax	space sales tax in the next initiative renewal (examples include
	Pima County, AZ and Teton County, WY).
Non-governmental Organizations	Depending on the organization, NGOs may make direct funding
(e.g., Rocky Mountain Elk	contributions, coordinate private fundraising efforts for wildlife
Foundation, Mule Fanatics, Mule	crossings, including fundraising events, or conduct public
Deer Foundation, Humane Society,	outreach and education campaigns.
Theodore Roosevelt Conservation	
Partnership, Summit Foundation,	
Rocky Mountain Wild)	
Insurance Companies	Direct contributions; public outreach and education.
Foundation Grants	E.g., Gates Foundation, Doris Duke, others.
Private Donations	Private donations from conservation-minded citizens.
Endowments	Bequests and donations from estates by conservation-minded
	citizens.

 Table 5. Partial list of potential funding sources for wildlife crossing design and construction.

Wildlife Crossing Foundation	Set up a foundation to collect monies (local or national) for
	wildlife crossings. Elicit help from existing foundations like the
	National Forest Foundation, Fish and Wildlife Foundation,
	National Park Foundation, etc.
Impact Fees	Development fees to offset impacts of development.
User Fees	For example, \$1 add-on to ski tickets and passes.
Events	Brew festivals, community fundraisers or concerts, Wildlife
	Crossings Ski Day, etc.
Product Sponsorship	Find product sponsors who will donate a portion of the product
	sales to wildlife crossings.
License Plate	Wildlife crossings plate
Adopt-an-Overpass	Develop a program to raise funds while engaging local citizens
	and businesses. Such a program may include signage or an ad
	campaign, and may need to be coordinated with FHWA.

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# Appendices

# Appendix A: Stakeholders List

Name	Affiliation	Kickoff Meeting	Expert Workshops	<b>Prioritization Meeting</b>	Site Visits	Implementation Meeting
	Colorado Department of	v	V	V	V	
Grant Anderson		X	X	X	Х	N
Anna Bengtson	USDA Forest Service					X
Kate Berg	Summit County Planning Department					X
Norman Bowles	Utitzen	37	37		37	X
Rick Cables		X	X		X	N
Mike Connolly	Friends of the Dillon Ranger District	37	37	37	37	X
Michelle Cowardin	Colorado Parks and Wildlife	X	X	X	Х	X
Jim Curnutte	Development Department			Х		Х
Rebecca Davidson	National Forest Foundation				Х	
Tom Davies	Colorado Parks and Wildlife	Х	Х	Х	Х	
Jim Donlon	Friends of the Lower Blue River					Х
Natasha Goedert	USDA Forest Service	Х				Х
Bill Jackson	USDA Forest Service	Х				Х
Chapin LaChance	Town of Breckenridge			Х		Х
Susan Lee	Town of Silverthorne	Х				
Mark Leidal	Town of Silverthorne	Х				
Cinnamon Levi-	Colorado Department of					
Flinn	Transportation	Х		Х		X
John Longhill	Lower Blue Planning Commission; Friends of the Lower Blue River			Х	Х	
Brian Lorch	Summit County Open Space and Trails	x				
Sam Massman	USDA Forest Service	Х				
Alison Michael	US Fish and Wildlife Service			Х		Х
Ann Murphy	Town of Breckenridge			Х		Х
Ashley Nettles	USDA Forest Service	Х	Х	Х	Х	Х
Kirk Oldham	Colorado Parks and Wildlife	Х	Х	Х		
Emily Olsen	National Forest Foundation				Х	

	Colorado Department of					
Jeff Peterson	Transportation			Х		Х
Scott Reid	Town of Breckenridge	Х				
Patrick O'Sullivan	Arapahoe Basin	Х	Х	Х		Х
Marcus Selig	National Forest Foundation	Х				
Gary Shimanowitz	Vail Resorts	Х		Х	Х	
Elissa Slezak	Colorado Parks and Wildlife	Х	Х	Х	Х	Х
Karn Stiegelmeier	Summit County Commissioner					Х
Mark Truckey	Town of Breckenridge	Х				
Rick Truex	USDA Forest Service					Х
	Colorado Department of					
Mike Vanderhoof	Transportation				Х	Х
	Colorado Department of					
Catherine Ventling	Transportation	Х	Х	Х		Х
Bob Warner	Citizen					Х
Jeff Zimmerman	Vail Resorts			Х	Х	
Michelle	Colorado Parks and Wildlife					
Zimmerman	Commission					Х

#### Appendix B: Wildlife Habitat Linkage Modeling – Technical Methods Description

Habitat suitability models had been previously created for the target species bighorn sheep, Canada lynx, elk and mule deer (SREP 2008) whose habitat preferences and movement needs encompass a range of ecological systems and capture the needs of other mammalian species in Summit County. The parameters for the habitat suitability models were derived from extensive review of the published literature and a number of wildlife experts across the state. They include four primary factors, depending on the species: land cover, elevation, topographic position and distance to roads. As no changes in our understanding of these factors have emerged since the initial development of the habitat suitability models, the researchers retain confidence in the habitat suitability models as the basis for the linkage analysis in Summit County. Notably, habitat suitability is only a partial predictor of wildlife movements, which may also be influenced by finer-scale landscape features (Nogeire et al. 2015) or non-habitat drivers, such as human activity. In addition, dispersing individuals may be more tolerant of unsuitable habitat types than individuals that are established within a home range, and many species show little aversion to moderately unsuitable habitat conditions within a home range (Keeley et al. 2015). To the extent possible, these nuances were captured through extensive expert review of the original model parameters for each focal species.

Additional parameters were used to define core habitat areas on either side of each of the individual study roads. These core areas serve as the endpoints between which the linkage analysis model runs. Core habitats were defined as contiguous patches of preferred or usable suboptimal habitat that are, at a minimum, large enough to support one breeding event (i.e., the minimum home range size of the focal species). Defining suitable core habitat patches is preferred to defining endpoints for the linkage analysis based on protected area boundaries, which may or may not contain sufficient suitable habitat for a given focal species. Each road in the study was then buffered by a static distance of 500 meters, and the buffered roads layer was then clipped from the suitable habitat patches layer for each focal species to define species-specific core habitat areas. Once the core habitat areas were defined, the researchers employed the Corridor Designer toolbox to conduct the linkage analysis across each of the roads included in the study. The GIS-based linkage analysis offered a consistent methodology for identifying spatially defined linkages across the entire county.

#### Data Sources

Туре	Source
Summit County Boundary	CDOT
Highways	CDOT
Habitat Suitability Models	Rocky Mountain Wild
(bighorn sheep, elk, lynx and	
mule deer)	

#### GIS Methodology

- The analysis area was created by buffering the Summit County boundary layer by 5 miles to account for edge effects. The boundary layer was first re-projected into NAD 1983 UTM Zone 13N as specified by the Corridor Designer manual.
- 2. Only state and federal highways (I-70, US 6, SH 9 and SH 91) were included in the analysis.
  - a. The CDOT Highway layer was clipped to the analysis area and I70, US 6, SH 9, and SH 91 were selected out.
  - b. Railroads were not included in the analysis because there are too many variables with them (i.e. inactive vs. active, degree of activeness for the active ones).
- 3. Buffering the road layer: The roads layer from above was buffered using a static distance of 500 m across species. Based on the parameters for the distance from roads used to create the habitat suitability model for each species, this distance roughly clips out the most strongly avoided and occasionally used habitat, thus creating cores from the most strongly preferred and usable but suboptimal habitat which is the most ideal to connect. The final buffered layer was dissolved to create a single polygon layer, affectively combining all roads into one layer. This roads layer was later clipped/erased out of all core areas despite what road is being analyzed (i.e. SH 9 and 91 are erased out of the core areas used for the I-70 analysis).
- 4. The habitat suitability models used for this project were created in 2008 for the project Making Connections for Wildlife: Aligning Transportation Planning with State Wildlife Action Plans (SREP 2008). The parameters for the habitat suitability models were derived from the published literature and expert opinion and include four primary factors: land cover (SWreGAP - reclassified to a smaller number of habitat groupings), elevation (30m resolution NED), topographic position (created from 30-m NED) and distance from roads (buffered by species from highways, major roads, local roads, and FS roads). Each parameter was weighted 0-100% depending on the degree of influence for a given target species' habitat use, with all the factors adding up to 100%. For these target species (bighorn sheep, elk, lynx and mule deer), elevation was not an individually weighted factor because these species are not sensitive to elevation to an extent greater than what is already captured by the land cover variable. Topographic position (i.e., canyon bottom, flat or gentle slope, steep slope, ridgetop) was weighted for bighorn sheep and mule deer, but was not weighted for elk or lynx. Within any one 30m pixel, this variable is not presumed to be influential for these species. For each focal species, these factors were then combined to create the habitat suitability model, where every pixel is assigned a value relating to the habitat value of the combined factors for that species. For each factor with a weight greater than zero, the weighted geometric mean was calculated by raising each factor by its weight and by multiplying the factors.

- 5. In ArcCatalog, the statewide habitat suitability model for each target species was clipped to the analysis area using the "Clip layers to analysis area" tool within the CorridorDesigner toolbox (first tool under "I. Layer Preparation").
- 6. Core habitat areas for each focal species were defined to serve as the endpoints, or areas, between which the linkage model was run. Corridor Designer derives these patches from the habitat suitability model by weighting the land cover data layer based on habitat preferences as defined by species experts, 1-3 (strongly preferred, 1 is best), 4-5 (usable but suboptimal habitat), 6-7 (not breeding habitat, but occasionally used), 8-10 (strongly avoided, 10 is worst). Potential core habitat patches were derived from the habitat suitability model and based on expert identified parameters for minimum potential habitat core sizes (i.e. support core population for at least 10 years) and/or potential breeding habitat (home range or enough to support one breeding event) and were used to define the endpoints (actual areas) for the linkage analysis model.
- 7. Run habitat patch analysis for each species using the "Create habitat patch map" tool in ArcCatalog (last tool under "II. Habitat Modeling")
  - a. Parameters for Bighorn Sheep -
    - Moving window radius (based on Daily Dispersal Distance (the distance a species might move between patches within the same home range)) Circle 33 CELL (1 km)
    - ii. Threshold 70
    - iii. Breeding (home range or enough to support one breeding event) = 2500 ha
    - iv. Minimum potential habitat core size (i.e. support core pop for at least 10 years) = 10000 ha
  - b. Parameters for Elk -
    - Moving window radius (based on Daily Dispersal Distance (the distance a species might move between patches within the same home range)) Circle 33 CELL
    - ii. Threshold 70
    - iii. Breeding (home range or enough to support one breeding event) = 1500 ha
    - iv. Minimum potential habitat core size (i.e. support core pop for at least 10 years) = 7500 ha
  - c. Parameters for Lynx
    - i. Moving window radius (based on Daily Dispersal Distance (the distance a species might move between patches within the same home range)) = Circle 100 CELL
    - ii. Threshold = 70
    - iii. Breeding (home range or enough to support one breeding event) = 7200 ha
    - iv. Minimum potential habitat core size (i.e. support core pop for at least 10 years) = 75500 ha
  - d. Parameters for Mule Deer -

- i. Moving window radius (based on Daily Dispersal Distance (the distance a species might move between patches within the same home range)) = Circle 24 CELL
- ii. Threshold = 70
- iii. Breeding (home range or enough to support one breeding event) = 1295 ha
- iv. Minimum potential habitat core size (i.e. support core pop for at least 10 years) = 6475 ha
- e. Naming convention SPECIES\_PatchTHRESHOLD
- f. Threshold (% good quality habitat) = 70 (or 70 to 100 best habitat) used for MCW in most cases, used for this project although can potentially use other thresholds if not enough good habitat to do analysis
- g. NOTE: The text files will have information on what inputs were used for any of the Corridor Design tools.
- 8. Output patch shapefile should include:

GRIDCODE 3 = Potential Population Patch

GRIDCODE 2 = Potential Breeding Patch

GRIDCODE 1 = Smaller than Potential Breeding Patch

Preferably want GRIDCODE 3 and at least GRIDCODE 2 to run corridor model

- 9. Create core areas
  - a. Clip patch shapefile to analysis area again (polygons overflow after patch analysis) (SPECIES\_patchTHRESHOLD\_clip)
  - b. Select out only GRIDCODE 3 and 2, eliminating any GRIDCODE 1, from patch shapefile (SPECIES\_patchTHRESHOLD\_clip\_GD2\_3)
  - c. Dissolve patch polygons into one layer (SPECIES\_patchTHRESHOLD\_clip\_GD2\_3\_dslv)
  - d. Erase buffered road layer out of patch shapefile (SPECIES patchTHRESHOLD clip GD2 3 dslv erase)
    - i. Note that this may leave core habitat areas that are smaller than expected because the original core area crossed the highway and got split.
  - e. Explode Multipart feature to create separate polygons on either side of each highway
    - i. Merge any smaller polygons with their larger corresponding polygons
    - ii. Delete any disconnected slivers (very small polygons)
    - iii. Done during editing so naming convention remains the same as the last step
  - f. Export areas on either side of focus roadway as core 1 and core 2. Only include cores near the road segment that is being analyzed.
    - i. Naming convention: HWY\_SpeciesTHRESHOLD\_Block1; HWY\_SpeciesTHRESHOLD\_Block2
    - ii. Divide I70 into two segments, east and west of where SH 9 heads south including the areas between SH 9 and SH 91 and west of SH 91 in the
southern block. I considered A third segment between highways 9 and 91 was considered but not included because there were already so many analyses.

- iii. Divide SH 9 into two segments, north and south of I70.
- 10. Create slices using "Create corridor model" tool in ArcCatalog (first tool under "III. Corridor Modeling")
  - a. Creates slices .1%, 1-9%
  - b. Use same inputs as number 7 above.
- 11. If necessary, create additional slices using "Create corridor slices" tool in ArcCatalog (second tool under 'III. Corridor Modeling')
  - a. Input = 1, 10, 41 (if enter 40, only makes slices up to 39).
- 12. Union all highway desired display % slices by species using "Create union of all corridors" in ArcCatalog. Naming convention = SPECIESTHRESHOLD\_%SLICE\_corridor\_allhighways (i.e. elk70\_0\_6\_percent\_corridor\_allhighways where \_0\_6\_percent = .6%)
- 13. If desired, clip cst raster file to the desired display slice for each highway in order to display the various raster values. Naming convention = SPECIES\_HWY\_cstc
- 14. The final display linkage shapefiles were unioned (using the "Union" tool in ArcGIS).
  - a. Used unioned allhighways shapefiles created for each species
  - b. Added column in each shapefile for chosen display slice %, highway and species.
  - c. Once unioned, began editing and used "Explode multipart feature" tool to separate the linkages into individual features.
  - d. While still editing, selected and merged separated individual polygons to create final discrete linkages.
    - i. All touching polygons were considered in the same linkage even if just touching by a corner.
  - e. Any cross highway unions were removed.

### Appendix C: Wildlife-Highway Linkage Form

1. Linkage Area Number (Format = Hwy#-StartMI	?):
-----------------------------------------------	-----

- 2. Linkage Name:
- 3. Mile Posts:

<b>4. General Habitat.</b> Indicate all major habitat types that apply to linkage area:         Spruce/Fir       Mixed Conifer         Sagebrush Steppe       Riparian
5. Land Uses (estimate in increments of 10%):        Natural      Agricultural      Developed Recreation        Other Recreation      Urban      Suburban        Commercial/Industrial      Rural
Describe:
6. Target Species: Lynx Elk Mule Deer Moose Bighorn Sheep Boreal Toad
Other Mammals: Reptiles: Amphibians: Other:
<ul> <li>7. Significance of Linkage Area</li> <li>Local (e.g., daily movements within a seasonal range)</li> <li>Explain local movements:</li> </ul>
Regional (e.g., migratory movements between seasonal ranges) Explain regional movements:
Ecosystem (e.g., dispersal movements or movement between major mtn. ranges) Explain ecosystem movements:
<ul> <li>8. What existing features facilitate animal movement through the linkage area (check all that apply):</li> <li>Waterway</li> <li>Riparian Habitat</li> <li>Continuous Habitat Cover</li> <li>Existing Bridges/Culverts</li> <li>Other (specify):</li> </ul>

9.	Is the linkage biological pinch-point? Yes No If Yes, Describe:
10.	Migratory Herds (Ungulates) Yes No Species and Numbers:
11.	<b>Is there a significant number of highway mortality?</b> High Mod. Low Species:
	Are there specific mileposts/locations of concern for WVC? Specify:
<b>12.</b>	Attractants Water Riparian Ag Fields Cover Forage/Prey Garbage/Human
<b>13</b> . c_ c_ c_ c_	What current threats or barriers to wildlife movement occur within the linkage area? Indicate current (C) or future (F).         F       Residential Development       C       F       Other Roads         F       Habitat Management       C       F       Fencing         F       Developed Recreation       C       F       Motorized Recreation         F       Non-motorized Recreation       C       F       Natural Barriers         F       Other (specify):       F       Other (specify):
14.	Score the overall threat to connectivity in this linkage. Circle one. (Scale 1-5, where 1 = no threat/secure; 3 = moderate threat; 5 = severe threat/imminent loss) 1 2 3 4 5
<b>12</b> .	Land Ownership/Management Forest Service BLM State Private scribe any lands with protected status in linkage area:

### Appendix D: Community Open House Posters

The following posters were presented at a community open house to share the project with the public on July 26, 2017 in Frisco, and to the Friends of the Lower Blue River on July 30, 2017 in Silverthorne.

#### **Threats to Connectivity** Why Do Wildlife Need and Wildlig safe Passages? Movement **ECOLOGICAL BENEFITS: ROADS AND TRAFFIC:** Wildlife need to move across the landscape to find food and water, to hunt for prey, to find safe places Individual animals may die when to rear their young, to disperse into new habitats, they are hit by vehicles, affecting or to access seasonally-available resources. population health. Collisions with wildlife are also a human safety problem. Each year, over 3,600 wildlife-vehicle accidents are reported to law enforcement across the state, resulting in property damage, injuries and fatalities, at a cost to society of \$53.7 million per year. Roads and traffic also create SOCIAL BENEFITS: HUMAN RECREATION: barriers to wildlife movement, and may prevent animals from Summit County's majestic landscapes and wildlife are a major The White River National Forest has the highest accessing the resources they need reason why people choose to visit and live in Summit County, levels of recreation of any Forest in the nation. to survive or dispersing into new and contribute to our quality of life. Wildlife may be disturbed by human recreation, and areas. avoid areas with high levels of activity. $\sqrt{2}$ 17 **ECONOMIC BENEFITS:** Healthy wildlife populations are important to Summit County's economy, providing opportunities for wildlife viewing and hunting, and creating associated jobs and revenue. Each **RESIDENTIAL , COMMERCIAL, AND INDUSTRIAL DEVELOPMENTS:** year, Colorado's economy receives \$919 Because of the draw to Summit County, expanding development million from hunting related activities, and may degrade wildlife habitat, displace animals, restrict wildlife another \$2.3 billion from wildlife viewing

(CPW 2017).

# **Summit County Safe Passages for Wildlife**



pets.

movements, or create wildlife conflicts with homeowners and their



ECO-resolutions

Wildlife Consulting Resources

ROCKY MOUNTAIN WILD

# Background

### **Identifying Safe Passages for Wildlife in Summit County**

### GOALS:



Create a common vision for multi-species landscape connectivity in Summit County based on existing data and expertise.

Recommend the best locations for crossing structures for different types of wildlife. Also recommend compatible land management actions in wildlife movement areas.

Bring together stakeholders from state and federal agencies, the county, towns, ski areas, recreation interests, private landowners and other parties to work together towards a collaborative vision for achieving safe passages for wildlife.



### RRENT PARTNERS:

USDA Forest Service, Colorado Department of Transportation, Colorado Parks and Wildlife, US Fish and Wildlife Service, Summit County, Town of Breckenridge, Town of Dillon, Town of Frisco, Town of Silverthorne, Vail Resorts, Arapahoe Basin, National Forest Foundation, Friends of the Lower Blue, Lower Blue Planning Commission, Friends of the Dillon Ranger District, and Youl





### **HOW DID WE GET HERE?**

Over the past year, the Dillon Ranger District of the White River National Forest (WRNF) has convened stakeholders from across the county to create a science-based process for identifying important areas for wildlife movement. This study combined two approaches:

**1.** Habitat analysis of landscape connectivity to map corridors across the landscape for select target species.

2. Stakeholder and expert workshops to define discrete highway crossing zones and review the corridor models.

Once highway crossing zones were identified, the stakeholder group created criteria for prioritzing the linkages.

The stakeholder group will convene in August to review the final plan and recommendations and discuss next steps for implementing the highest priority wildlife crossing structures.

Your comments and feedback are important to us! Please let us know your thoughts on this study.

# Summit County Safe Passages for Wildlife













Wildlife Consulting Resources

## Wildlife Conections Across **Highways in Summit County**



# **Prioritizing Safe Passages**

WILDLIFE AND BIOLOGICAL VALUES: How important is this connection to the health of the species population?

Are the species that would use this connection Threatened or Endangered?



**URGENCY AND OPPORTUNITY:** 

How threatened is this connection?

Are there protected lands nearby?

How feasible will it be to construct a wildlife crossing, based on the terrain and other landscape features?

Are there unique opportunities that will facilitate funding and constructing a wildlife crossing?



#### **SAFETY HAZARD:**

What is the level of risk for drivers of a wildlife-vehicle collision?



# **Summit County Safe Passages for Wildlife**



COLORADO Department of sportation

805

Wildlife Consulting

ROCKY MOUNTAIN WILD

Resources

### **Restoring Safe Passages on Interstate 70**

#### **EAST VAIL PASS:**

Because there are existing bridges suitable for wildlife passage under the eastbound lanes, new crossing structures only need to help wildlife cross the westbound lanes. However, construction detours and delays on an interstate highway will make building a structure here expensive.



Highway 9 Colorado, Credit: J. Richert



I-70 West - East Vail Pass (MP 190-194) Primary species: Elk and lynx; Secondary species: Bear, moose and mule deer

🖈 Wildlife Structure Recs	Coning (Non-Public)	County Open Space	Winter Recreation Snowmobile Areas	WVC/Mile/10 Years	* WRNF Routes
* Mile Markers	Agricultural	Land Manager	White River National Forest Management Areas	0	Existing
County	Business/Industrial/Special Use	BLM	Motorized Recreation	Low	Decommission*
- Highway	Residential	/ NGO/Land Trust	Non-motorized Recreation (including Wilderness)	Moderate	
- Major Road	Mining	Z Private Conservation	Ski Area/Developed Recreation	High	Sources: CDOT, COMaP 2016, ECO, Benel diseas, FSB, EMW
WVC = Wildlife-Vehicle Collisions	Planned Unit Development	// State	Utility Corridor	Very High	Summit County, USES
Planned or Completed Decommissioning	Town Boundary		Wildlife Value	0.5 Mies	Map prepared by KMW 7/201 17-095



I-70 East - Laskey Gulch (MP 207.6-210) Primary species: Elk, lynx and mule deer; Secondary species: Bear and moos

#### LASKEY GULCH & HAMILTON GULCH:

The Laskey Gulch and Hamilton Gulch portions of I-70 have a wide footprint (6 traffic lanes) and travel through steep mountainous terrain. People and groups from across the county will need to work together to build crossing structures in this challenging environment.



I-70 Colorado, Credit: Rocky Mountain Wild, ECO-resolutions, CDOT



# **Summit County Safe Passages for Wildlife**





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ROCKY MOUNTAIN WILD

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Wildlife Consulting Resources



# **Restoring Safe Passages on State Highways 9 & 91**

### SH 91, COPPER MOUNTAIN:

The Copper Mountain Linkage currently supports a breeding population of Canada lynx. Maintaining the forested habitat on either side of the highway in addition to crossing structures spanning the highway are important for this population, but will be difficult to construct in this steep, narrow canyon.

#### SH 9, UPPER BLUE RIVER:

This portion of SH 9, south of Breckenridge, has many residences along the highway and high levels of commuter traffic. Building wildlife crossing structures in this area will be challenging, and will require the support of local residents.

#### SH 9, LOWER BLUE RIVER:

There are multiple opportunities to replace or improve existing bridges and culverts for wildlife passage along this section of SH 9. Restoring safe passages for wildlife here will require working closely with public and private landowners.



# **Summit County Safe Passages for Wildlife**



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Resources

### **Working Together to Create Safe Passages** Solutions



# **Summit County Safe Passages for Wildlife**



COLORADO Department of Transportation

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# **Express Your Ideas Here!**

Please leave us a note telling us how you would like to support safe passages. We'd love to hear your thoughts.



# **Summit County Safe Passages for Wildlife**











Wildlife Consulting Resources